



Council of the European Union
General Secretariat

Brussels, 05 July 2019

WK 8154/2019 INIT

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WORKING PAPER

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WORKING DOCUMENT

From: General Secretariat of the Council
To: Delegations

Subject: Presentations made during the meeting of the Working Party on Integration, Migration and Expulsion (Expulsion)

Delegations will find attached presentations made by the Commission, EBCGA, ERRIN, Greece, Hungary, Poland and Romania during the meeting of the Working Party on Integration, Migration and Expulsion (Expulsion) held on 3 July 2019

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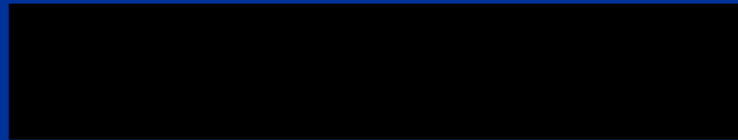
Overview of Frontex tasks in the area of return

Expulsion WP meeting

Brussels, 3 July 2019



Return Operations



Return Operations between 1 January and 15 June 2019

Return operations by
charter flights

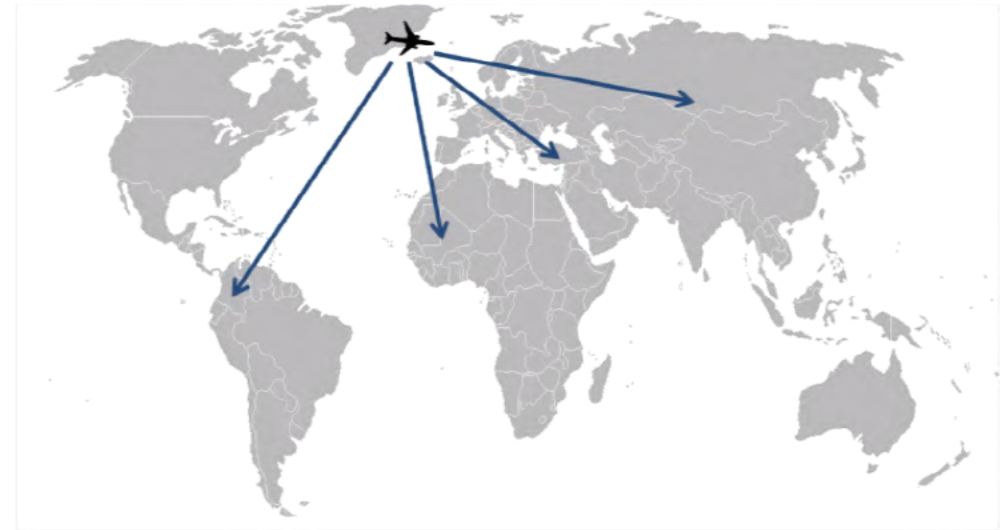
4929 TCNs returned

Returns by scheduled
flights

1982 TCNs returned

Readmission operations -
EU - Turkey statement

61 TCNs returned



ICT support - Frontex Application
for Returns (FAR)



Frontex return pools



Chartering of aircraft

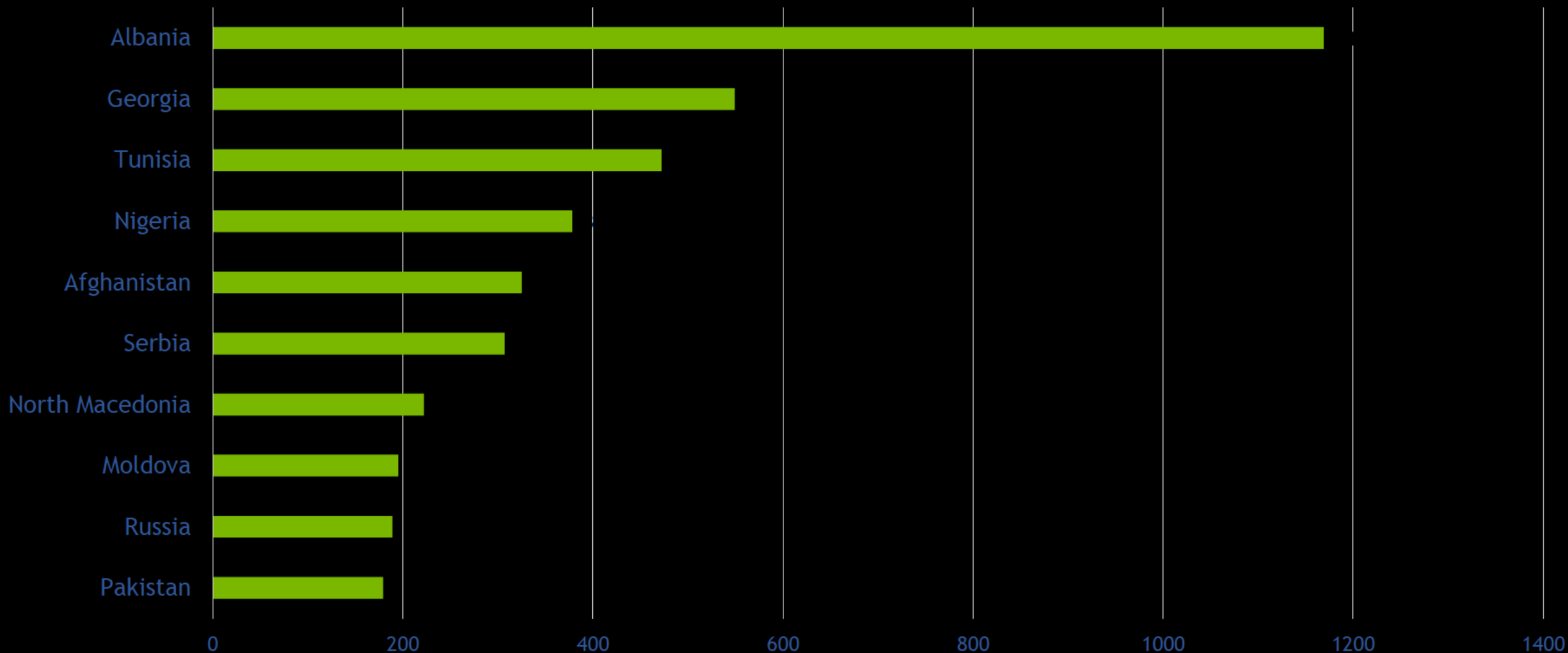


Return-related training

Countries of return reached



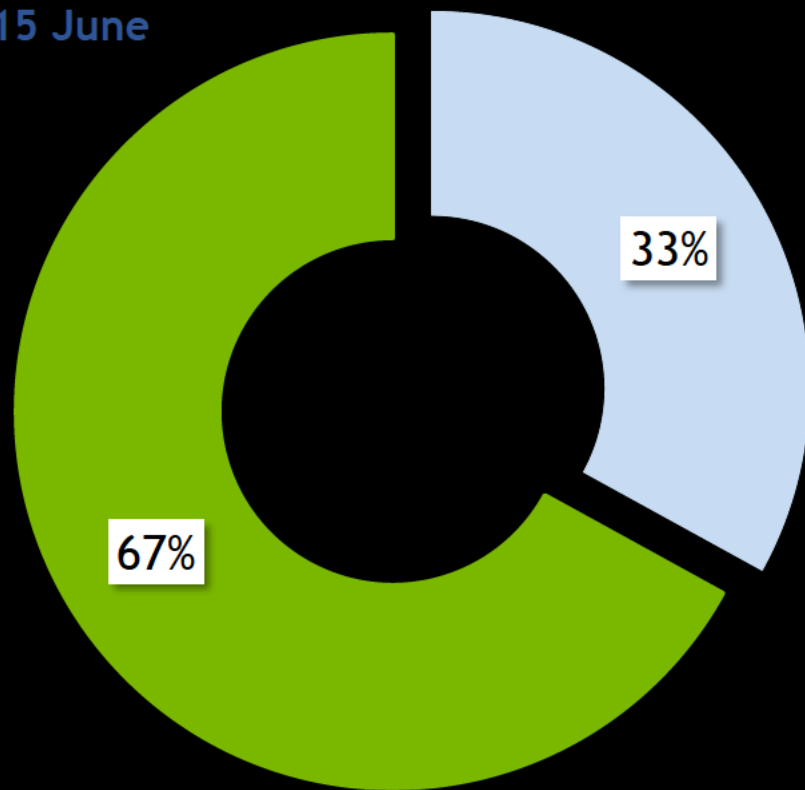
Number of returnees by charter flights - TOP 10 countries of return between 1 January and 15 June 2019



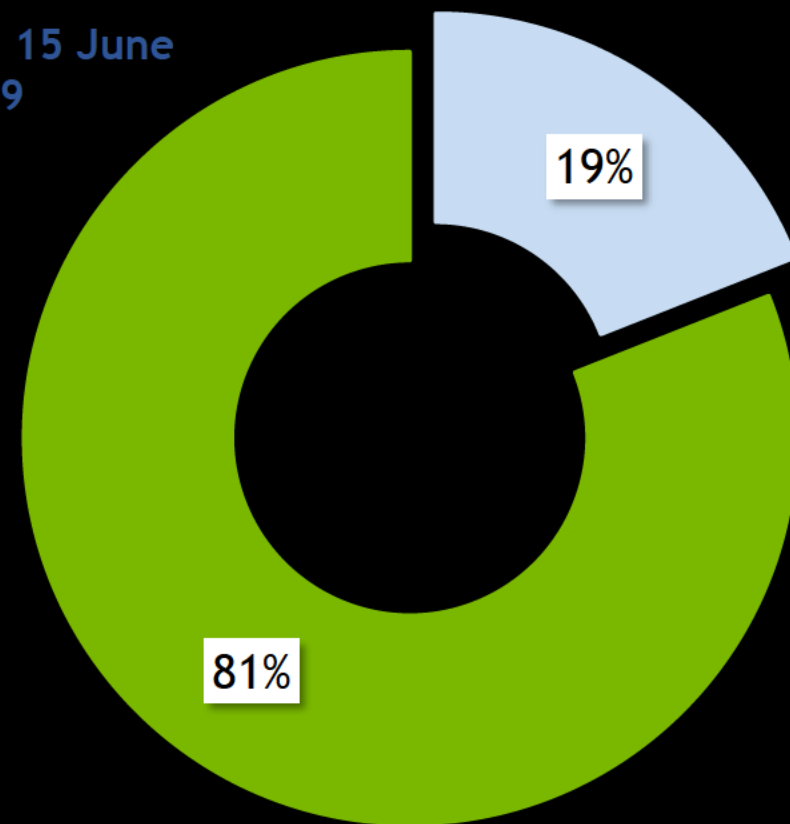


Monitoring of return operations by charter flights between 1 January and 15 June 2019

1 January - 15 June
2018



1 January - 15 June
2019



■ ROs with no monitors on board ■ ROs with monitor(s) on board

■ ROs with no monitors on board ■ ROs with monitor(s) on board

General Challenges



Operational and procedural practices at national level

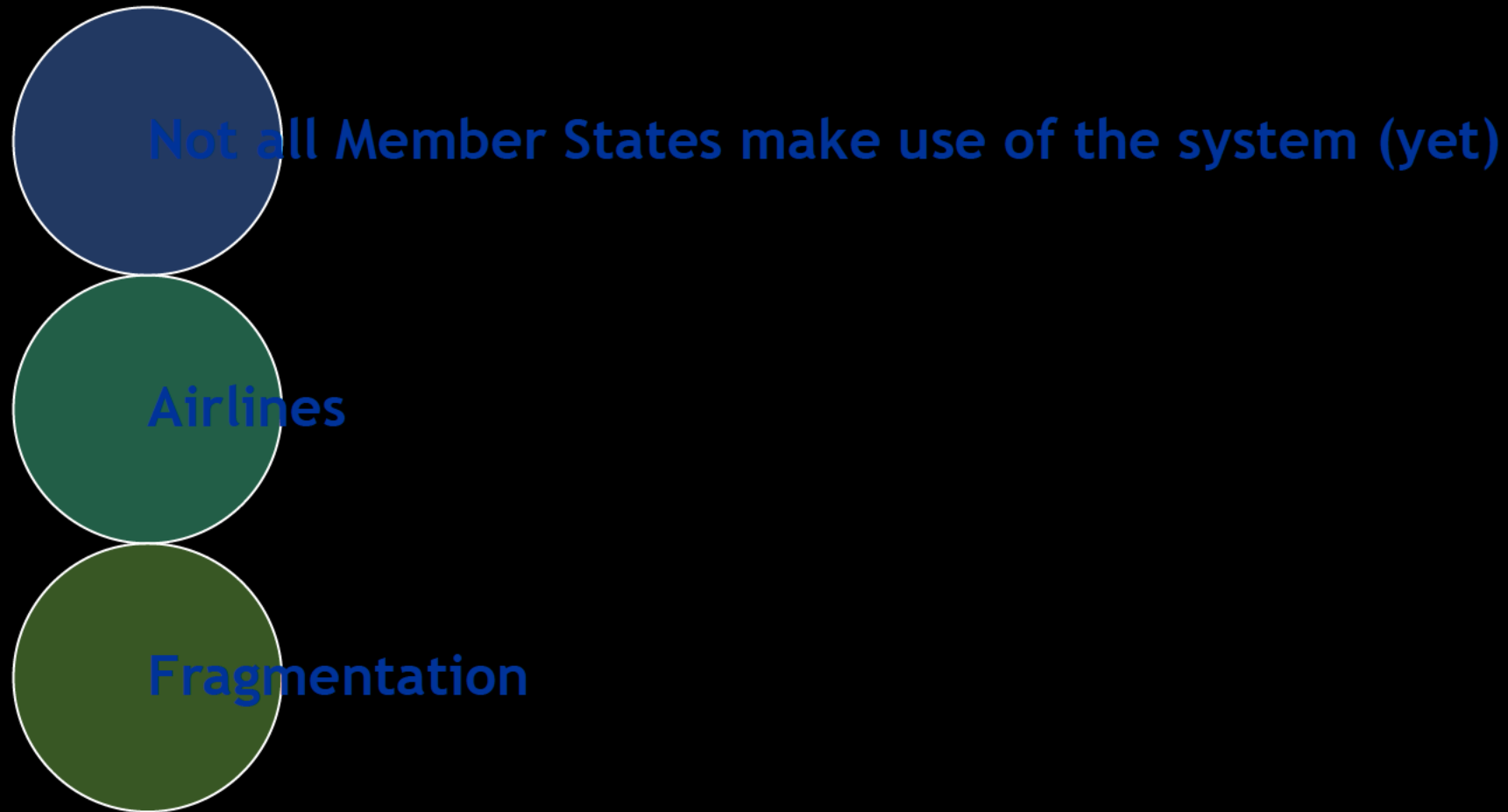
Challenges in return operations by charter flights

Limited communication of MS' planning of national return operations

High number of NROs (not open to other MS) and overall insufficient use of aircraft capacity

Low number of MS' requests for forced-return escorts and monitors from the pools

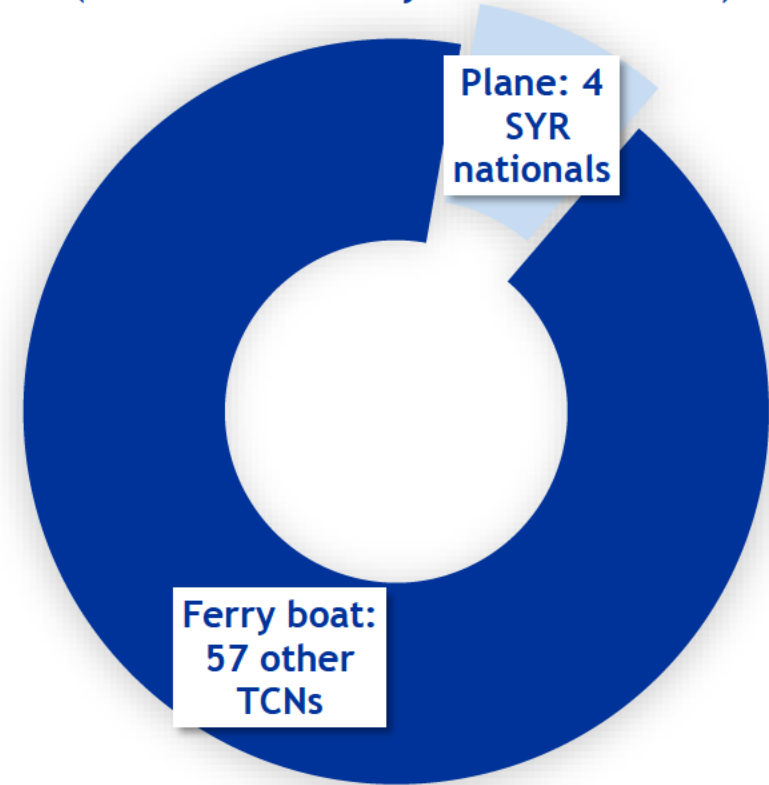
Challenges in returns by scheduled flights



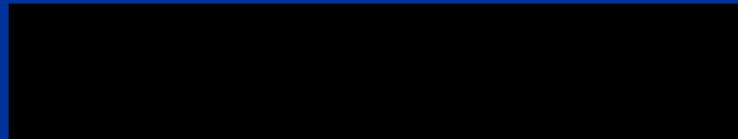
Challenges in readmission operations

- Low number of migrants to be readmitted
- Cost-effectiveness

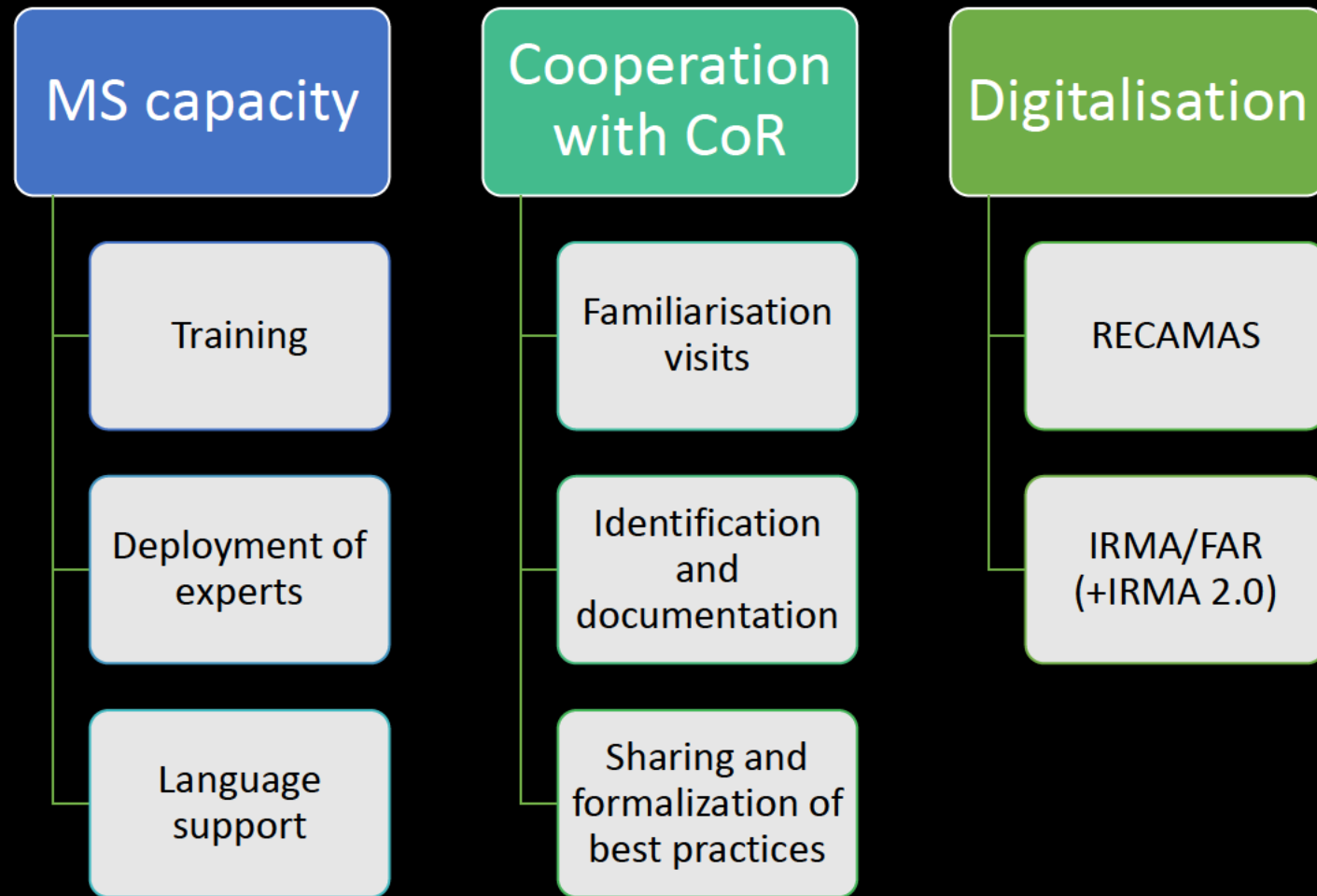
Third-country nationals readmitted: 61
(between 1 January to 15 June 2019)



Pre-return assistance



Current pre-return activities



Challenges - digitalization of return (IRMA & RECAMAS)

Main challenges

Low reporting rate for IRMA ODC

IRMA encryption scheme underused

Merging of FRAN return data and IRMA ODC

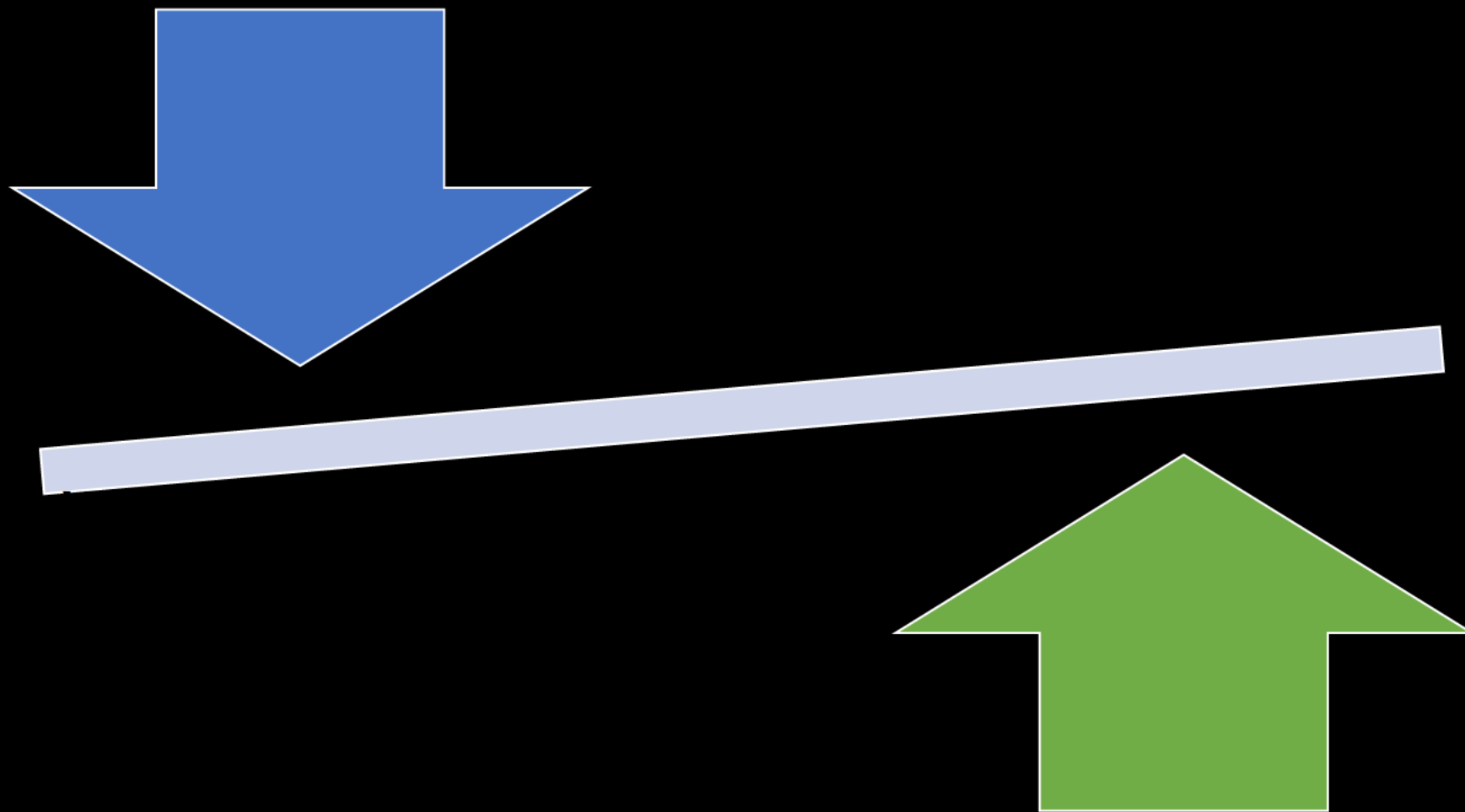
Improved set of indicators (prioritization)

Supporting digitalization to increase reporting

Improved and more user friendly encryption scheme to be implemented

Ways to improve

Challenges - deployment of Return Specialists



Challenges - International cooperation on returns

Main challenges

Insufficient TC cooperation on identification

Unequal MS implementation of EU arrangements and agreements

Lack of (positive) leverages by the Agency

Low use of Frontex support by MS

“Competition” with AMIF

What to improve

Creating leverages by the Agency

Excluding pre-return activities from AMIF



HELLENIC POLICE HEADQUARTERS
ALIENS AND BORDER PROTECTION BRANCH
MIGRATION MANAGEMENT DIVISION
READMISSION UNIT

IMEX MEETING

Brussels, 03 July, 2019



1. FRONTEX - Joint Operations

Land Borders	Sea Borders	Air Borders	Returns
<ul style="list-style-type: none">• Focal Points• Flexible Operational Activities (green borders)	<ul style="list-style-type: none">• Poseidon• Rapid operations*	<ul style="list-style-type: none">• JO Focal Points Air	<ul style="list-style-type: none">• Flexible Operational Activities in Return

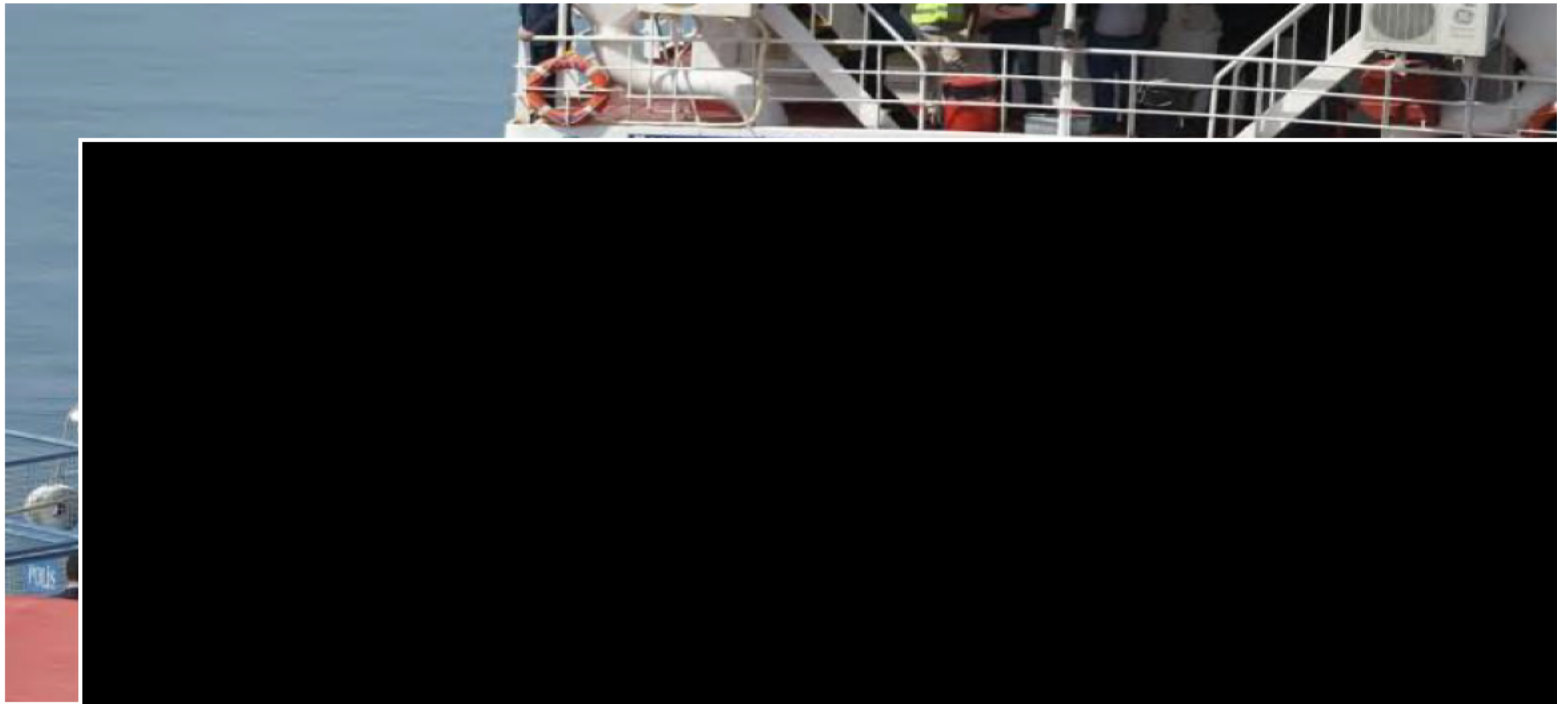


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E.U-TURKEY JOINT STATEMENT

(Brussels, 18 March 2016)





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E.U. TURKEY-JOINT STATEMENT (*Brussels, 18-03-2016*)

On 18th of March 2016, E.U. leaders and Turkey have agreed on a new framework for cooperation in the field of migration management, the main axes of which are reflected in the EU. - Turkey Joint Statement.



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E.U. TURKEY-JOINT STATEMENT (*Brussels, 18-03-2016*)

MAIN AXES

- ▶ All new irregular migrants coming from Turkey to the Greek islands, from 20-03-2016 will be returned to Turkey.
- ▶ Immediate return to Turkey of migrants who do not apply for asylum.
- ▶ For every Syrian being returned to Turkey from Greek islands, another Syrian will be resettled from Turkey to the E.U.
- ▶ Turkey will take any necessary measure to prevent new sea or land routes for illegal migration and will cooperate with neighbouring states as well as the E.U to this effect.



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E.U. – TURKEY JOINT STATEMENT (Brussels, 18-03-2016)

<u>RETURNED PERSONS BY NATIONALITY</u>																																	
NATIONALITY	EGYPT	CITE D'IVOIRE	ALGERIA	AFGHANISTAN	GHANA	INDIA	JORDAN	IRAQ	IRAN	CONGO	D.R. CONGO	LEBANON	MALI	MOROCCO	MYANMAR	BANGLADESH	NIGERIA	NEPAL	PAKISTAN	PALESTINE	SOMALIA	SENEGAL	SRI LANKA	SYRIA	YEMEN	HAITI	ZIMBABWE	GAMBIA	CAMEROON	STATELESS	OTHER	TOTAL PER YEAR	
2016	2	1	80	75	1	7	1	18	26	5	0	2	1	23	9	45	2	2	365	4	1	0	16	114	1	0	0	0	0	0	0	0	801
2017	13	3	93	12	5	0	0	23	13	2	6	2	1	21	0	49	15	7	262	2	0	5	1	114	0	4	1	1	11	8	9	683	
2018	5	2	25	15	1	0	0	36	9	0	5	0	2	7	0	6	1	2	75	3	0	1	0	109	1	0	0	1	3	1	12	322	
2019 (till 30-06-2019)	5	0	3	9	1	0	0	16	2	0	0	2	0	0	0	2	2	0	13	6	0	1	0	10	0	0	0	0	3	0	4	79	
TOTAL	1.885																																

JOINT RETURN OPERATIONS IN 2017

A/A	ORGANIZING COUNTRY	COUNTRY OF RETURN	DATE OF JRO	NUMBER OF RETURNEES (by Greece only)
1	AUSTRIA	GEORGIA-ARMENIA	19/1/2017	5 Georgians, 1 Armenian
2	GREECE	PAKISTAN	26/1/2017	4
3	AUSTRIA	GEORGIA-ARMENIA	23/2/2017	11 Georgians
4	GREECE	PAKISTAN	8/3/2017	27
5	GREECE	PAKISTAN	29/3/2017	21
6	GREECE	PAKISTAN	26/4/2017	25
7	AUSTRIA	GEORGIA-ARMENIA	4/5/2017	4 Georgians, 1 Armenian
9	GERMANY	GEORGIA	10/5/2017	6
10	GREECE	PAKISTAN	7/6/2017	17
11	SPAIN	DOMINICAN REPUBLIC	15/6/2017	1
12	NORWAY	NIGERIA	27/6/2017	2
13	AUSTRIA	GEORGIA	29/6/2017	5
14	GREECE	PAKISTAN	19/7/2017	16
15	GERMANY	GEORGIA	16/8/2017	3
16	GREECE	PAKISTAN	6/9/2017	1
17	AUSTRIA	GEORGIA-ARMENIA	19/9/2017	1 Georgian
18	GREECE	PAKISTAN	20/9/2017	14
19	GERMANY	GEORGIA	11/10/2017	8
20	AUSTRIA	PAKISTAN	8/11/2017	5
21	AUSTRIA	GEORGIA-ARMENIA	21/11/2017	3 Georgians, 1 Armenian
22	GERMANY	GEORGIA	12/12/2017	5
23	GREECE	PAKISTAN	18/12/2017	7

Nationals of Pakistan	137
Nationals of Georgia	51
Nationals of Dominican Republic	1
Nationals of Nigeria	2
Nationals of Armenia	3
TOTAL	194

JOINT RETURN OPERATIONS IN 2018

A/A	ORGANIZING COUNTRY	COUNTRY OF RETURN	DATE OF JRO	NUMBER OF RETURNEES (by Greece only)
1	GERMANY	GEORGIA	23/1/2018	6
2	GREECE	PAKISTAN	31/1/2018	17
3	AUSTRIA	GEORGIA & ARMENIA	19/2/2018	7 Georgians
4	AUSTRIA	PAKISTAN	22/2/2018	3
5	HUNGARY	AFGHANISTAN	8/5/2018	2
6	GERMANY	PAKISTAN	31/7/2018	9
7	GERMANY	GEORGIA	5/9/2018	2
8	GERMANY	PAKISTAN	24/9/2018	6
9	HUNGARY	AFGHANISTAN	9/10/2018	2
10	GREECE	PAKISTAN	29/10/2018	7
11	HUNGARY	AFGHANISTAN	6/11/2018	2
12	AUSTRIA	NIGERIA & GAMBIA	14/11/2018	1 Nigerian
13	AUSTRIA	PAKISTAN	6/12/2018	4

Nationals of Pakistan	46
Nationals of Georgia	15
Nationals of Nigeria	1
Nationals of Afghanistan	6
TOTAL	68

JOINT RETURN OPERATIONS IN 2019

A/A	ORGANIZING COUNTRY	COUNTRY OF RETURN	DATE OF JRO	NUMBER OF RETURNEES (by Greece only)
1	SWEDEN	ΑΦΓΑΝΙΣΤΑΝ	12/3/2019	3
2	GREECE	ΠΑΚΙΣΤΑΝ	13/3/2019	5
3	GERMANY	ΝΙΓΗΡΙΑ	19/5/2019	1

Nationals of Pakistan	5
Nationals of Georgia	0
Nationals of Nigeria	1
Nationals of Afghanistan	3
TOTAL	9



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MIGRATION MANAGEMENT DIVISION
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Land Border: JO Flexible Operational Activities 2019 Land

- ▶ Enhance border security.
- ▶ Enhance operational cooperation.
- ▶ Enhance exchange of information..
- ▶ Area of Implementation: Greek–Republic of North Macedonia–Albanian–Turkish border.



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SEA BORDER: POSEIDON 2019

- *Deployment of assets and human resources focus on the islands of Lesbos, Samos, Chios, Kos and Leros.*
- Border surveillance at sea and land patrols at the coastal areas.
- Supporting screening, fingerprinting, registration and documents checks of migrants.
- Sharing experiences and exchange expertise.



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AIR BORDER

OPERATIONAL OBJECTIVES:

- Its operational concept is to deploy and host border guards, at different international airports within European Union and Schengen Associated Countries.
- Area of implementation: Athens International Airport



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ANY QUESTIONS-REMARKS

???



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***THANK YOU FOR YOUR
ATTENTION!***





Cooperation between Hungary and FRONTEX

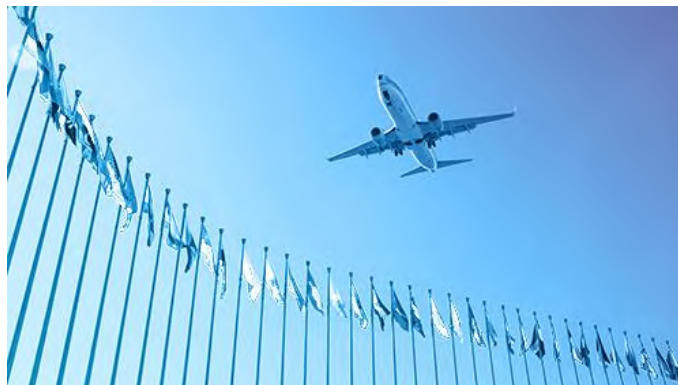
IMEX meeting, 3rd of July 2019

Presenting:

General overview of cooperation

- ❖ Organizing return
 - ❖ JRO
 - ❖ SRO
 - ❖ Trainings: escort trainings, consular engagement
 - ❖ Deployments
 - ❖ Pools
 - ❖ Other return related activities: workshops (e.g. RECAMAS)
 - ❖ Future: EURLO, EURINT
-



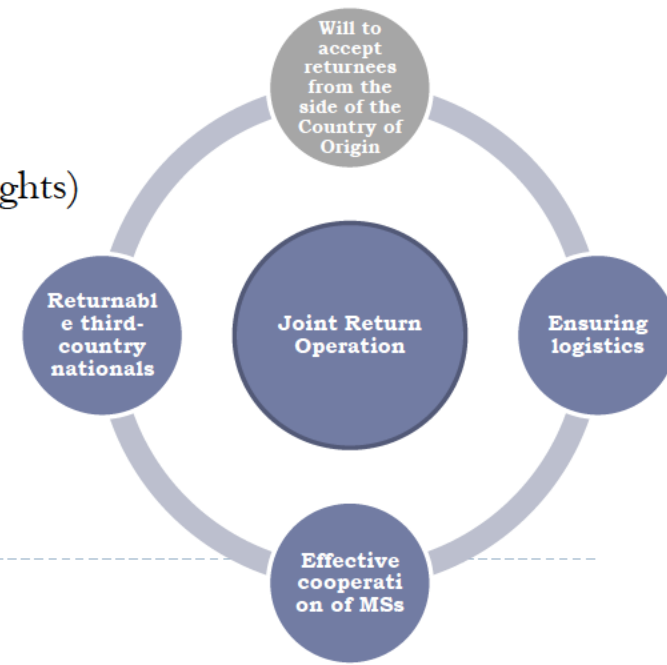


Focusing on the Joint Return Operations(JROs)

The first FRONTEX organized charter flight to Afghanistan with Hungary as the leading country

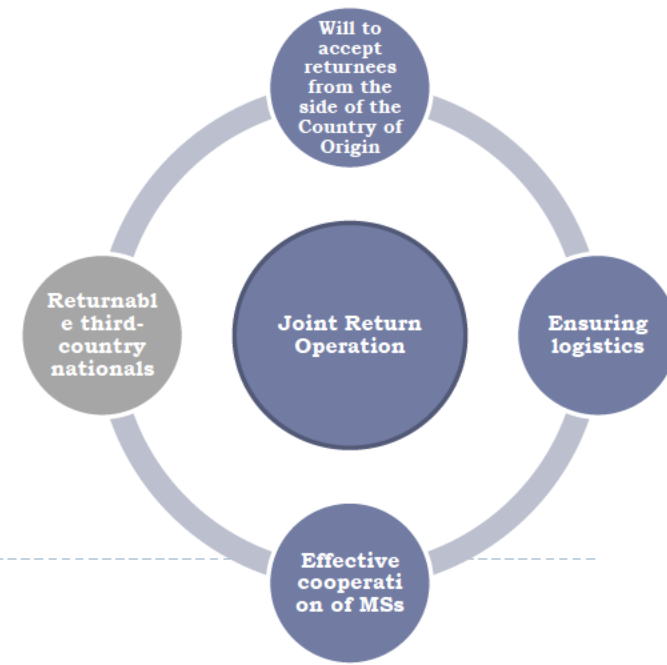
Ensuring cooperation with the country of origin - COM /FX involvement

- ❖ Signing the „Joint Way Forward on migration issues between Afghanistan and the EU”
- ❖ Not an international agreement (no legally binding effect)
- ❖ Main elements for charter flights
 - ❖ Deadlines for the identification procedures and for issuing travel documents, also with describing the consequences of failing to meet the deadlines – possibility to issue EU Laisser-Passers
 - ❖ Possibility for forced returns
 - ▶ First 6 months from signing the document: 50 returnees/month, after 6 months the number of returnees can be raised
 - ❖ Possibility for organizing charter flights (non-commercial flights)
 - ▶ FRONTEX charter flights
- ❖ Conclusion: **well-drafted document** with the view of forced returns – **exceptional preparatory work (needs assessed)**



Returnable third-country nationals – scope of the MS

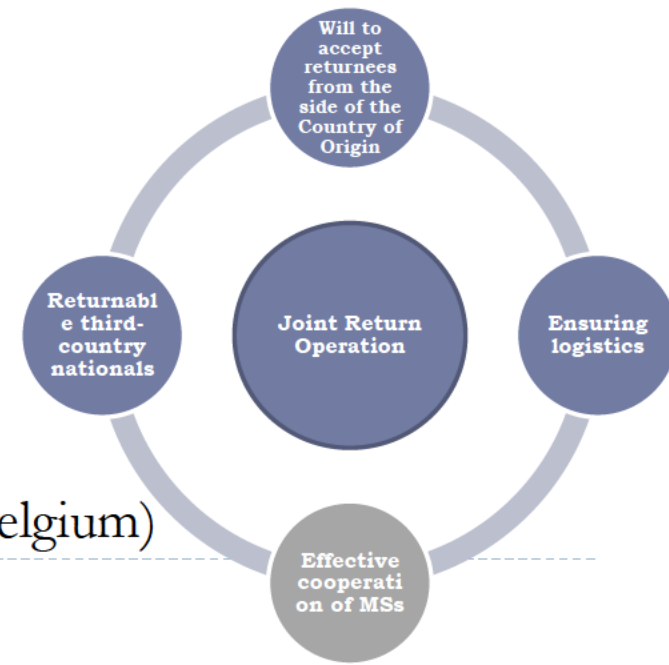
- ▶ Regarding HU:
 - ❖ Competent Afghani consulate: Wien
 - ❖ The Immigration and Asylum Office only counted with the those third-country nationals whom did not have the right to stay not even in case of a new asylum application
 - ❖ EU Laisser-Passer was issued by HU for the Hungarian returnees
 - ❖ All returnees from HU side were in aliens policing detention
 - ❖ Ensuring the presence



Effective cooperation of MSs – FX and MSs

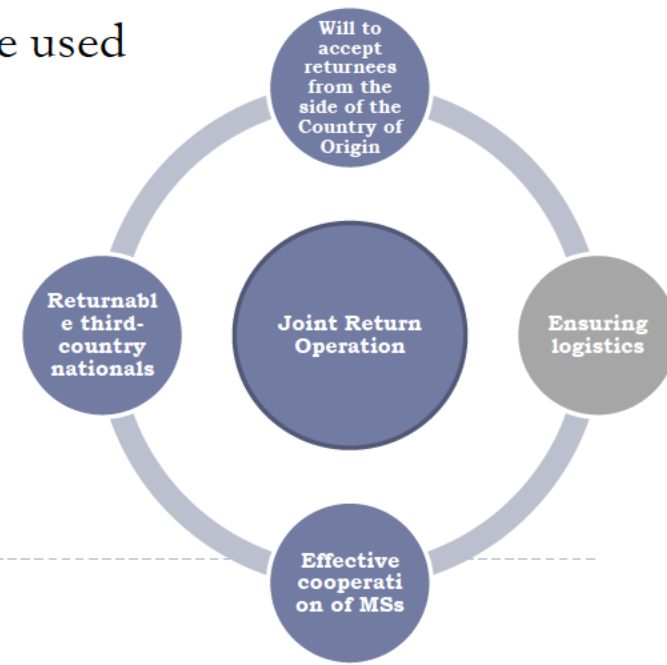
❖FRONTEX:

- ❖Assessing needs and channeling them to an actual return operation
- ❖Ensuring a platform in order to enhance communication between the MSs
 - ❖Earlier: by e-mail, currently: FAR
- ❖Possibility to „borrow” members from the pool
 - ❖For this return operation: FX monitor
 - ❖General: request is sent out by FX
 - ❖Costs are covered by FX
 - ❖Offers a more flexible solution for MSs
 - ❖HU offers:
 - ❖5 trained escorts for a charter to DRC (Belgium)
 - ❖5 trained escorts for a charter to AFG (Belgium)



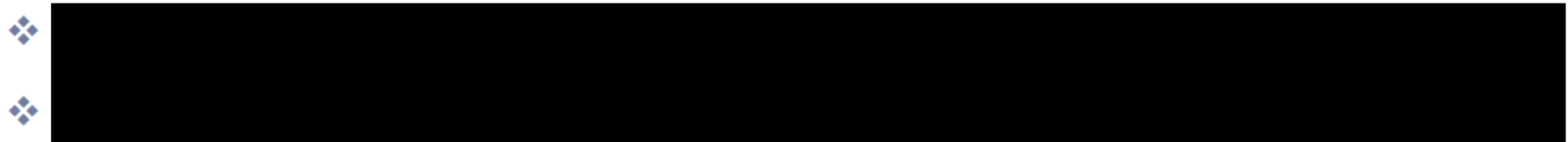
Ensuring logistics – mainly FX and HU

- ❖ Ensuring aircraft (for this operation: by HU, currently also FX can ensure it)
- ❖ Obtaining a landing permit
- ❖ Ensuring a meeting point of the joining MSs (International Airport)
- ❖ Ensuring proper rest-time on the way back for the escorts
- ❖ Obtaining visas
 - ❖ for HU: both service and ordinary passports were used
- ❖ FRONTEX monitor
- ❖ Diplomatic engagement with the Afghani side
 - ❖ EUDEL-Kabul
- ❖ Contacting the local EURLO LO
- ❖ Contacting the local IOM



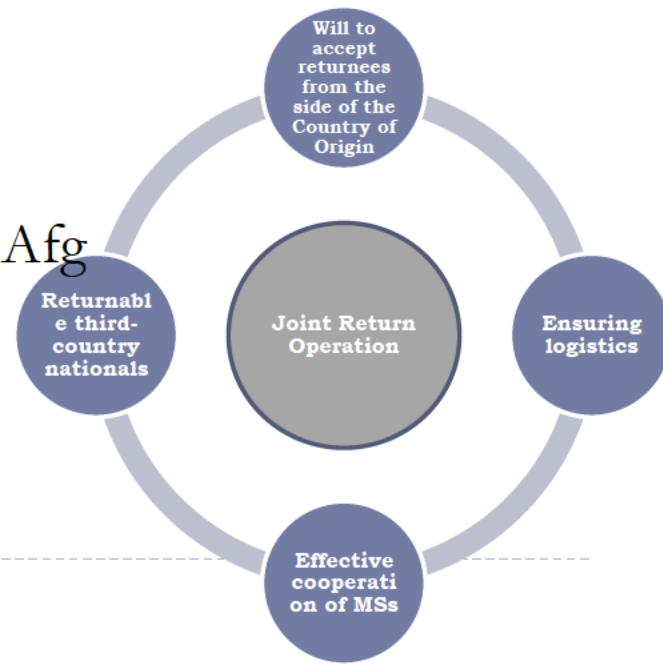
Result: a successful joint return operation

- ❖ Based on the JWF on the 20-22nd of November 2017 a JRO to Kabul was organized for the first time by FRONTEX and HU as the leading country



- ❖ Participating MSs:
 - ❖ HU: 20 returnees
 - ❖ Slovenia: 1 returnee
 - ❖ Belgium: 1 returnee

- ❖ All together 4 JROs were carried out by HU to Afg



▶ **Thank you for your attention!**





COOPERATION OF THE POLISH BORDER GUARD WITH FRONTEX IN THE FIELD OF FORCED RETURNS

EXPULSION WORKING PARTY
3 JULY 2019

- ▶ The Frontex **European Centre for Returns (ECRet)** provides operational and technical support to EU Member States and Schengen associated countries in carrying out return operations.
- ▶ The **Direct Contact Points (DCP) network** in return matters has been established for a better coordination and organisation of return operations.
- ▶ All return operations are coordinated through the web-based **Frontex Application for Return (FAR)**

FAR – Frontex Application for Return

Frontex Application for Return v1.5

IRMA

BROWSE ITEMS LIST

HOME RETURN OPERATIONS PRE-RETURN ASSISTANCE FAQ

Search this site

Return Operations In Progress

All Items By Requesting MSSAC GI- Opened

Title	Operation Name	Type of operation	Operation Status	Assigned To	Year	Operation Date	Requesting MSSAC	Departure	Stopovers	Destinations	Created	Modified
Archives	...	...	...	...	...	...	...	...	...	...	12 October, 2016	12 October
RO-01000	JRO ALB&MDA by DE 190418	JRO	GI- Opened	...	2019	18/04/2019	Germany	Germany	...	Albania; Moldova	08 March	Tuesday
RO-00999	JRO GHA by DE 190402	JRO	CI- Opened	FX-FOT	2019	02/04/2019	Germany	Germany	...	Ghana	08 March	Yesterday
RO-00997	NRO TUN by IT 190314	NRO	Flight-Confirmed	FX-FOT	2019	14/03/2019	Italy	Italy	...	Tunisia	05 March	Yesterday
RO-00996	JRO ALB&GEO by ES 190328	JRO	CI- Opened	FX-FOT	2019	28/03/2019	Spain	Spain	...	Albania; Georgia	04 March	Friday at
RO-00993	JRO NGA by IT 190330	JRO	CI- Opened	FX-FOT	2019	30/03/2019	Italy	Italy	...	Nigeria	01 March	Monday
RO-00991	NRO TUN by IT 190304	NRO	Flight-Confirmed	FX-FOT	2019	04/03/2019	Italy	Italy	...	Tunisia	27 February	15 March
RO-00990	NRO BEN by DE 190314	NRO	Flight-Confirmed	FX-FOT	2019	14/03/2019	Germany	Germany	...	Benin	22 February	Monday
RO-00989	CRO GEO by DE 190725	CRO	GI- Opened	...	2019	25/07/2019	Germany	Germany	...	Georgia	22 February	Tuesday
RO-	JRO GIN&COD	JRO	CI- Opened	FX-FOT	2019	26/03/2019	Belgium	Belgium	...	Guinea	19 February	Tuesday

Start | Taskbar icons: Edge, Ps, W, File Explorer, Chrome, Spotify | System tray: PL, 22:53, 2019-03-24

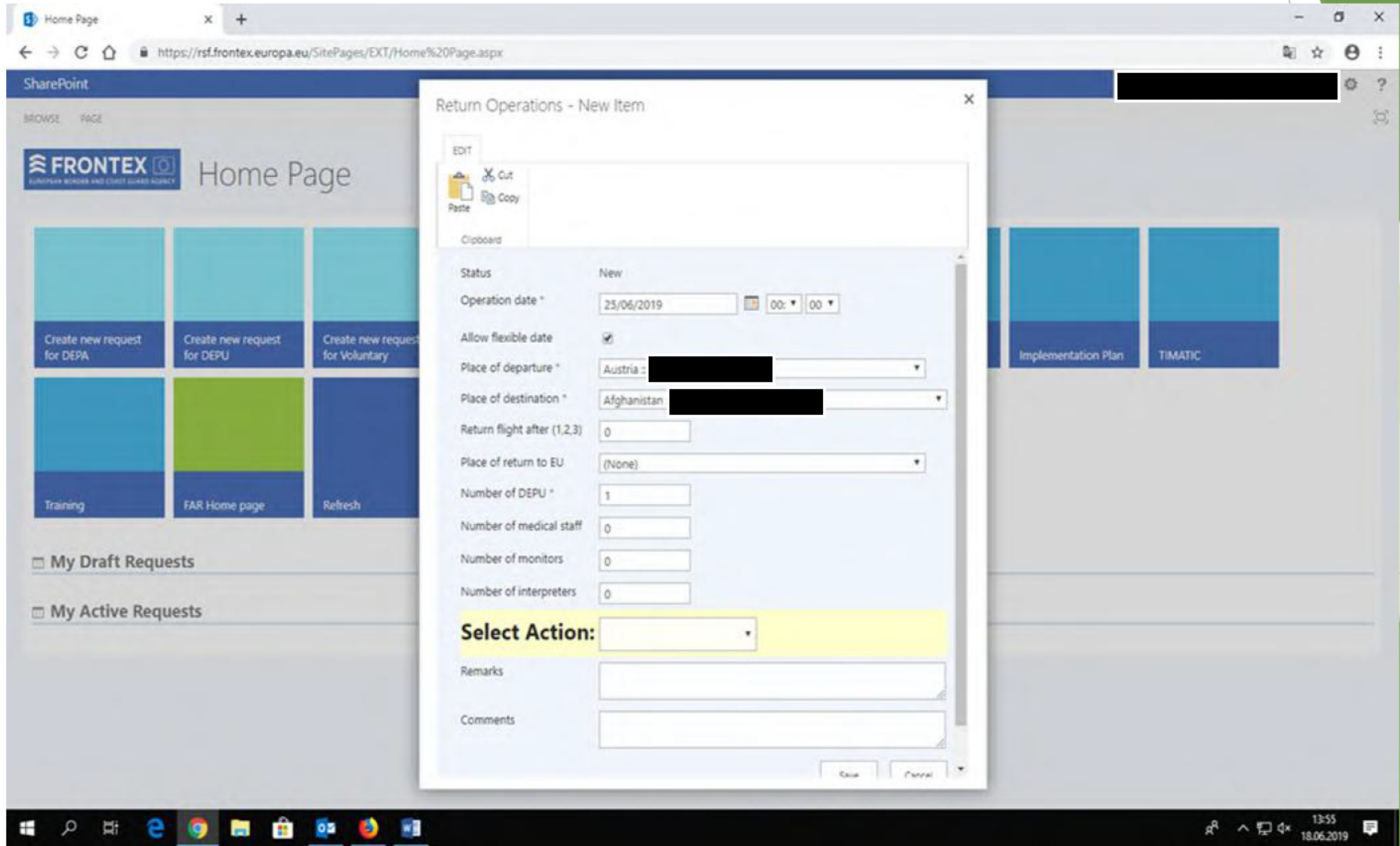
The Support of Frontex in Return Operations:

- ▶ Return operations by scheduled flights
- ▶ Return operations by charter flights
- ▶ Chartering of aircrafts for return operations

SCHEDULED FLIGHTS PROJECT

- ▶ Support in forced returns to third countries
- ▶ Favourable operational conditions agreed by Frontex with air carriers
- ▶ Direct contact by Frontex with air carriers to provide solutions to last-minute problems of Member States
- ▶ No administrative work required from Member States (e-tickets by email)
- ▶ Financial benefits: payment of costs by Frontex; no cancellation fees to be paid by Member States
- ▶ Coordination and organisation through the Frontex Application for Return (FAR)

- ▶ THE SCHEDULED FLIGHTS MODE IS OPERATED THROUGH AN INTUITIVE AND USER FRIENDLY LAY-OUT



STATISTICS ON SCHEDULED FLIGHTS RETURNS (01.01-31.05.2019)

COUNTRY OF RETURN	NUMBER OF RETURNEES
	44
	41
	27
	18
	11
OTHER	36
TOTAL	177

TRAINING OF ESCORT LEADERS

- ▶ in cooperation with the European Border and Coast Guard Agency the group of 6 Polish Border Guard officers have been trained so far on the technics and policies of return operations coordinated by Frontex
- ▶ the officers participating in the training has been certified with diplomas and play an active role in return operations

THANK YOU FOR YOUR ATTENTION



ROMANIA

RETURN OPERATIONS CARRIED OUT WITH FRONTEX SUPPORT

Bruxelles, 03.07.2019



PRE – RETURN ACTIVITIES

Video-conferencing for identification - VCI project with Afghanistan

- Start using the VCI – 17th of May 2019
- Results:
 - 3 persons were interviewed - 2 persons were confirmed as Afghan nationals
 - 1 person was presumed to be Pakistani national
 - Travel documents issued – 1 for voluntary departure



RETURN OPERATIONS

- JOINT RETURN OPERATIONS

JRO to Nigeria, organized by Austria

Operation date: 15 May 2019

Romania participated with 2 DEPA and 6 ESCORTS



RETURN OPERATIONS

• SCHEDULED FLIGHTS

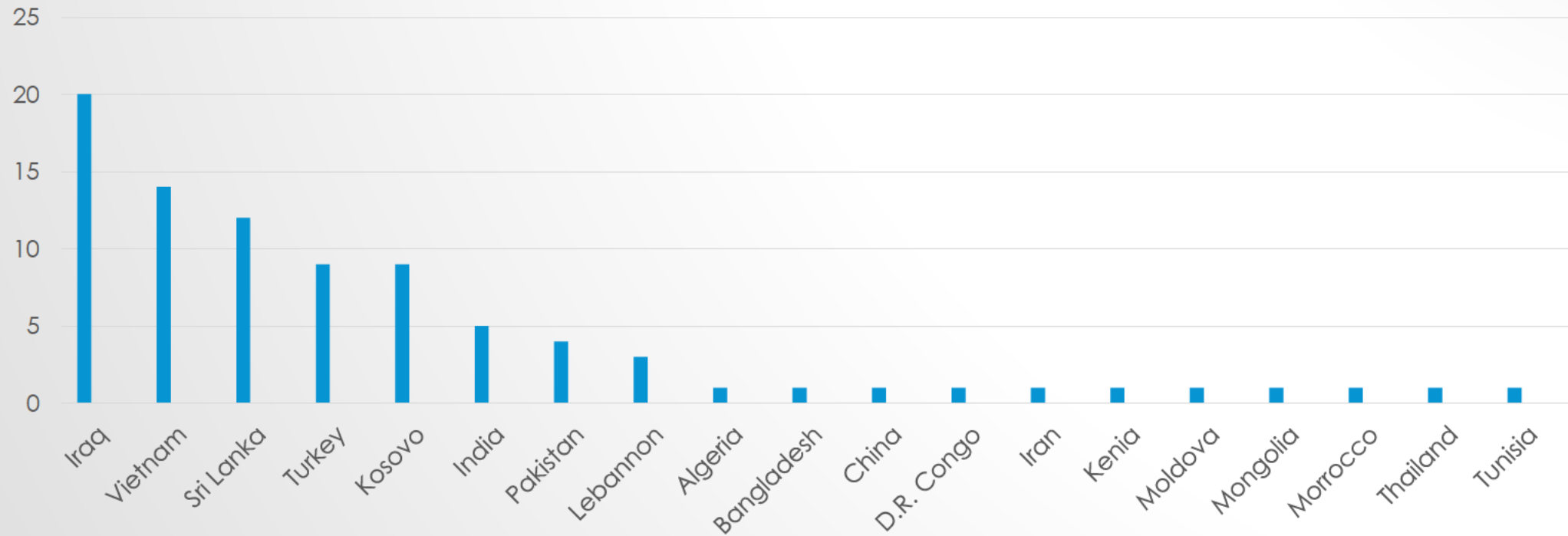
17.10.2018 – 14.06.2019

- DEPA – 1 operation
- DEPU – 53 operations
- VOLUNTARY DEPARTURE
– 15 operations



NUMBER OF RETURNEES BY COUNTRY OF RETURN

87 returnees
19 countries of return





RETURN OPERATIONS

• SCHEDULED FLIGHTS – added value

- ✓ User-friendly platform for the organization of return operation
- ✓ 25 partner airlines, with advantageous operational conditions reserved only to Frontex
- ✓ Full flexible fares always granted, for name/date changes;
- ✓ No cancellation fees, even in case of no-show
- ✓ No administrative burden for MS, who receive e-tickets directly via FAR
- ✓ Hotline available 24/7, in support to MS for organizational matters and to escorts deployed in the field
- ✓ FX in direct contact with air carriers to provide solutions to structural or last-minute problems
- ✓ More than 100 countries of return supported in FAR, from all EU
- ✓ Payment of daily rate to escorts and other staff



THANK YOU!

GENERAL INSPECTORATE FOR IMMIGRATION



Return Unit





EBCGA 2.0

**What is new on
return?**

European Border and Coast Guard

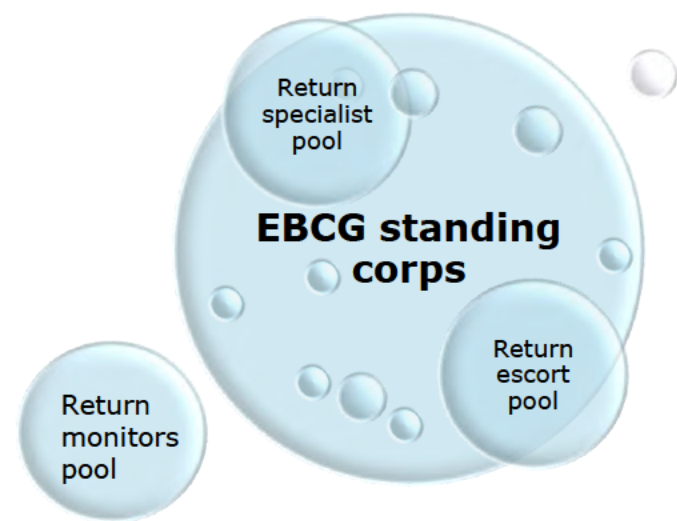
European Border and Coast guard

European Border and
Coast Guard Agency

Member States'
Border and Coast
Guard **and return**
Authorities

Shared responsibility

EBCG standing corps



- *Standing corps of border guards, return specialists, escorts and other operational staff*
- **1000 operational staff** of the Agency as of 2021
- *monitors' pool remains separate – different nature, need for independence*
- **40 fundamental rights monitors** as of 2021 – *nominated to the monitors pool*

Tasks in the area of return

- *The Agency shall provide technical and operational assistance to MS in:*
 - **all stages of the return process** without entering into the merits of return decisions
 - **collection of information** necessary for issuing return decisions

Tasks in the area of return

- **post-arrival** and **post-return** procedures
- providing **support in assisted voluntary returns**, assistance to returnee during pre-return, return-related and post-arrival and post-return phases

Tasks in the area of return

- *The Agency shall also*
 - develop a **non-binding reference model** for national IT return case management systems
 - provide technical assistance to MS in developing systems compatible with the model

Tasks in the area of return

- operate and further develop an **integrated return management platform** and a communication infrastructure with national systems
- provide assistance in connecting national systems to the infrastructure, including covering costs of necessary adaptations to ensure secure communication

Cooperation with third countries

- *The Agency:*
 - shall contribute to the implementation of the Union external policy on return and readmission
 - may launch and finance technical assistance projects in third countries
 - may coordinate operational cooperation between MS and third countries, and provide such assistance to third countries

EBCGA liaison officers

- *By decision of the management board the Agency may lay down specific profiles – such as return liaison officer*
- *Possibility of supporting MS liaison officers in third countries where no liaison officers are deployed by the Agency, to support other MS and the Agency in its activities*

Processing and transfer of personal data

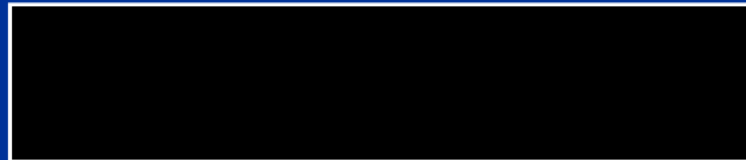
- *The Regulation lifts the prohibition for the Agency to send personal data to third countries and international organisations where it is necessary for the performance of its tasks*
- *Allows the Agency to restrict data protection rights of returnees*

Thank you!

Frontex update on preparations for the implementation of the new mandate in the area of returns

Expulsion WP meeting

Brussels, 3 July 2019



Key points

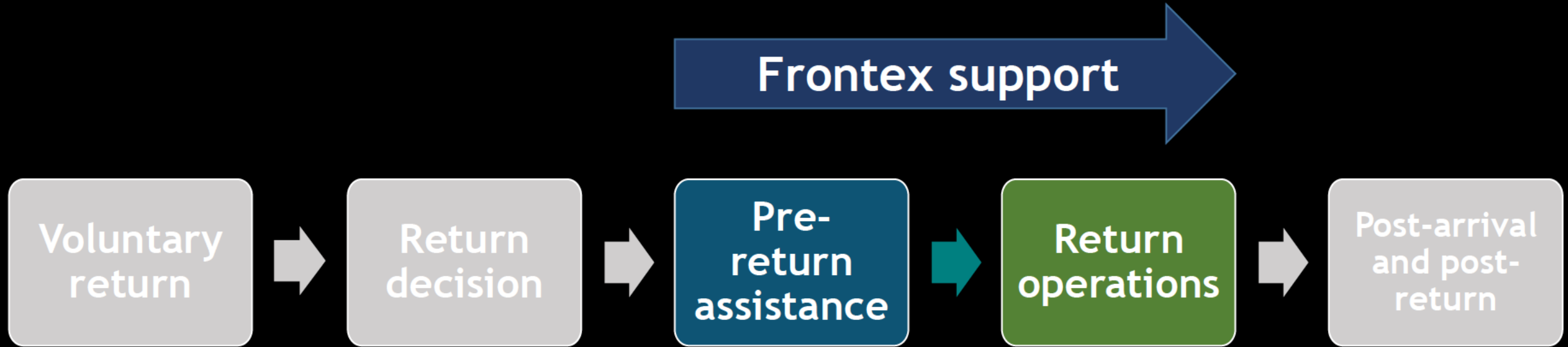
New mandated areas

Human resources

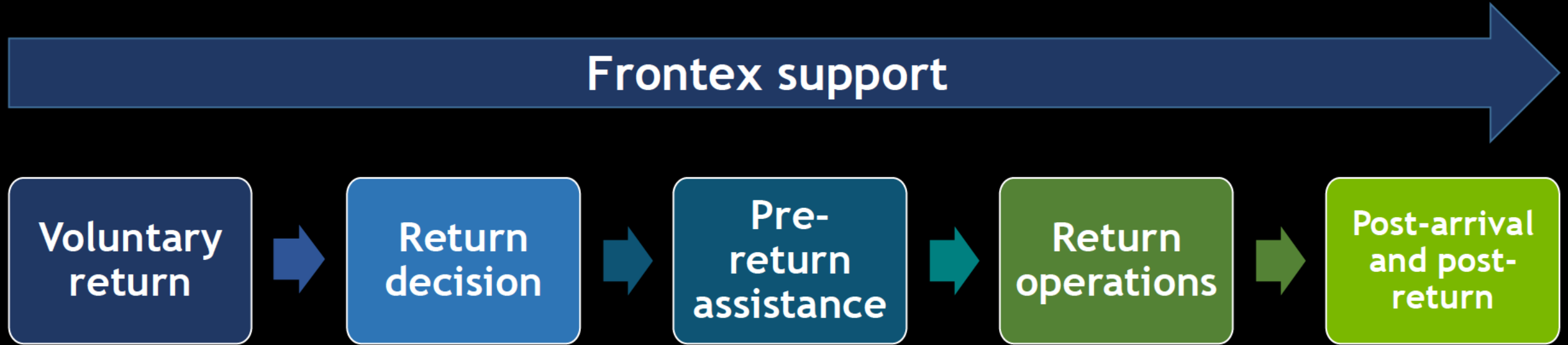
Personal data

Digitalisation

Current Frontex mandate in return



New Frontex mandate in return



Return pools: current Frontex mandate

Pool of return specialists

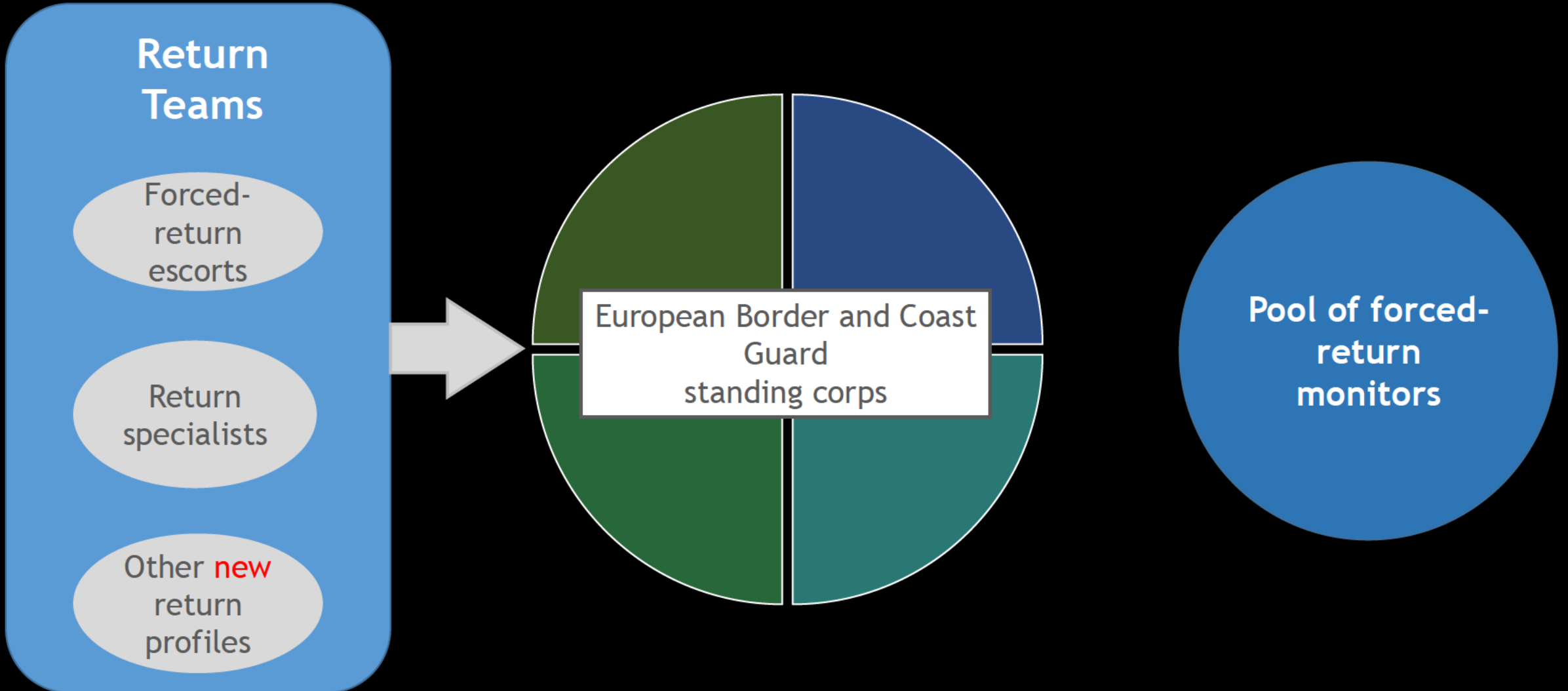
Pool of forced-return escorts

Pool of forced-return monitors

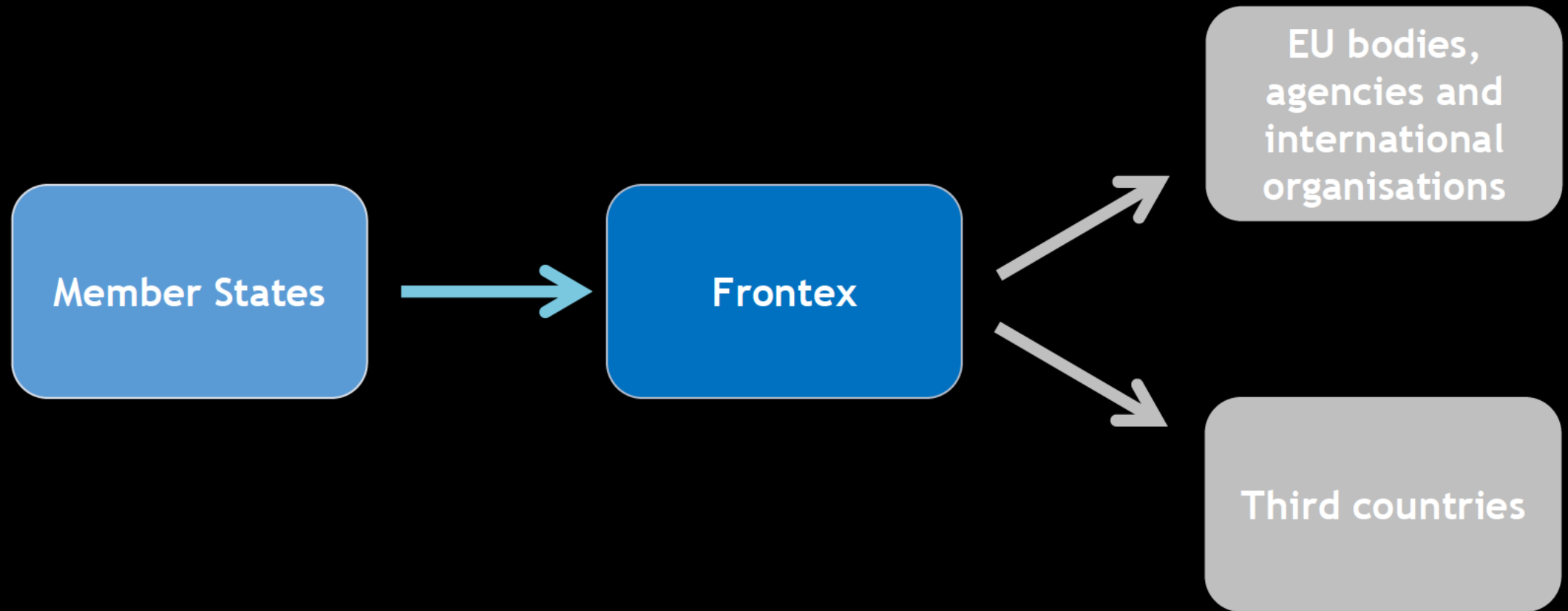
European Return Intervention Teams

In case of Return Intervention

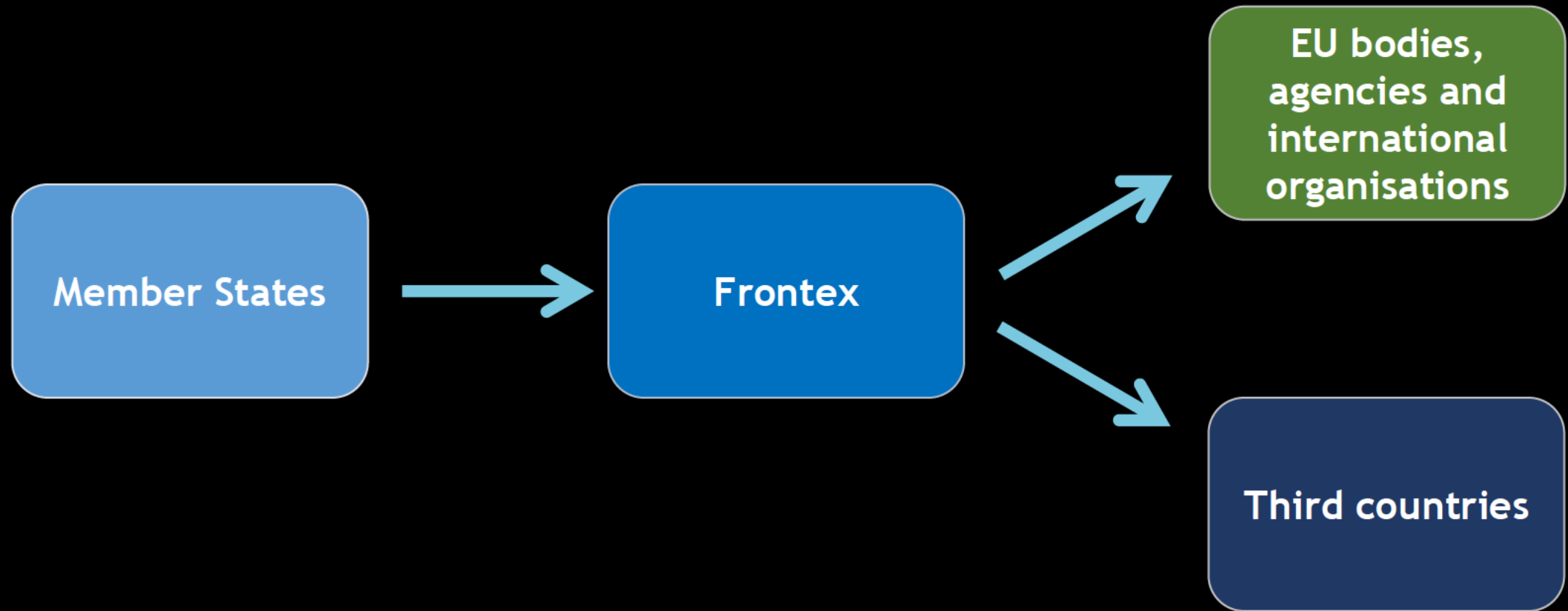
Standing corps and the pool: new Frontex mandate



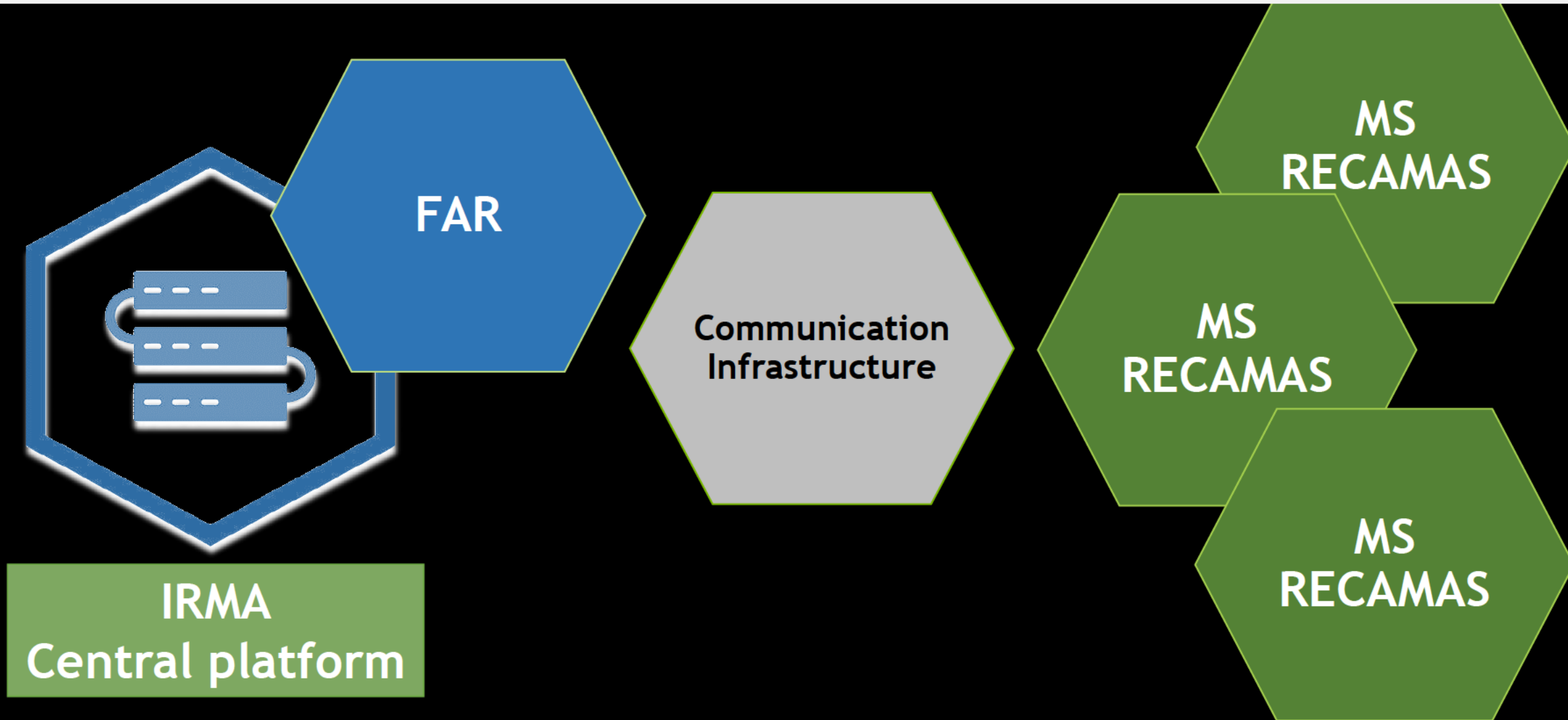
Processing of personal data in the context of return: current Frontex mandate



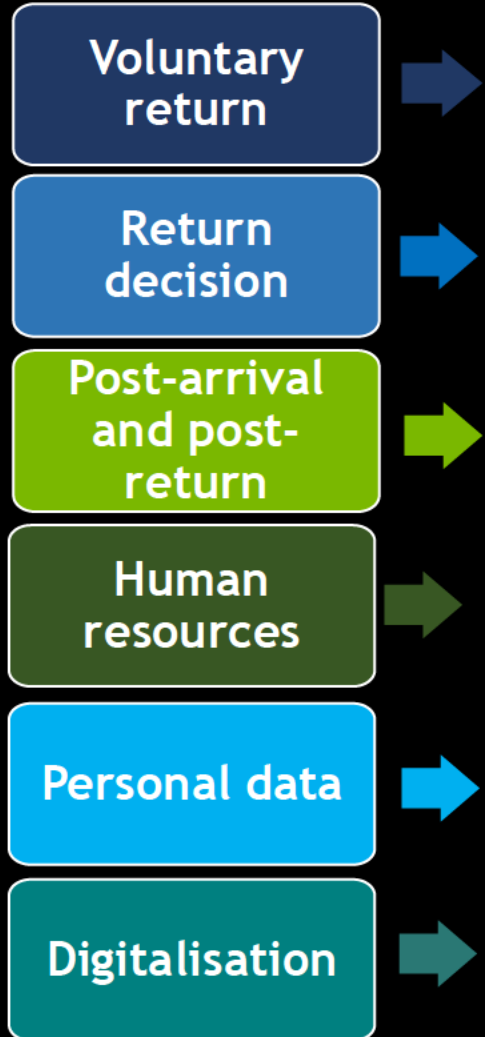
Processing of personal data in the context of return:
new Frontex mandate



Digitalisation: new Frontex mandate



Preparation for implementation of return elements in the EBCG 2.0



THANK YOU

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ERRIN – the future is now

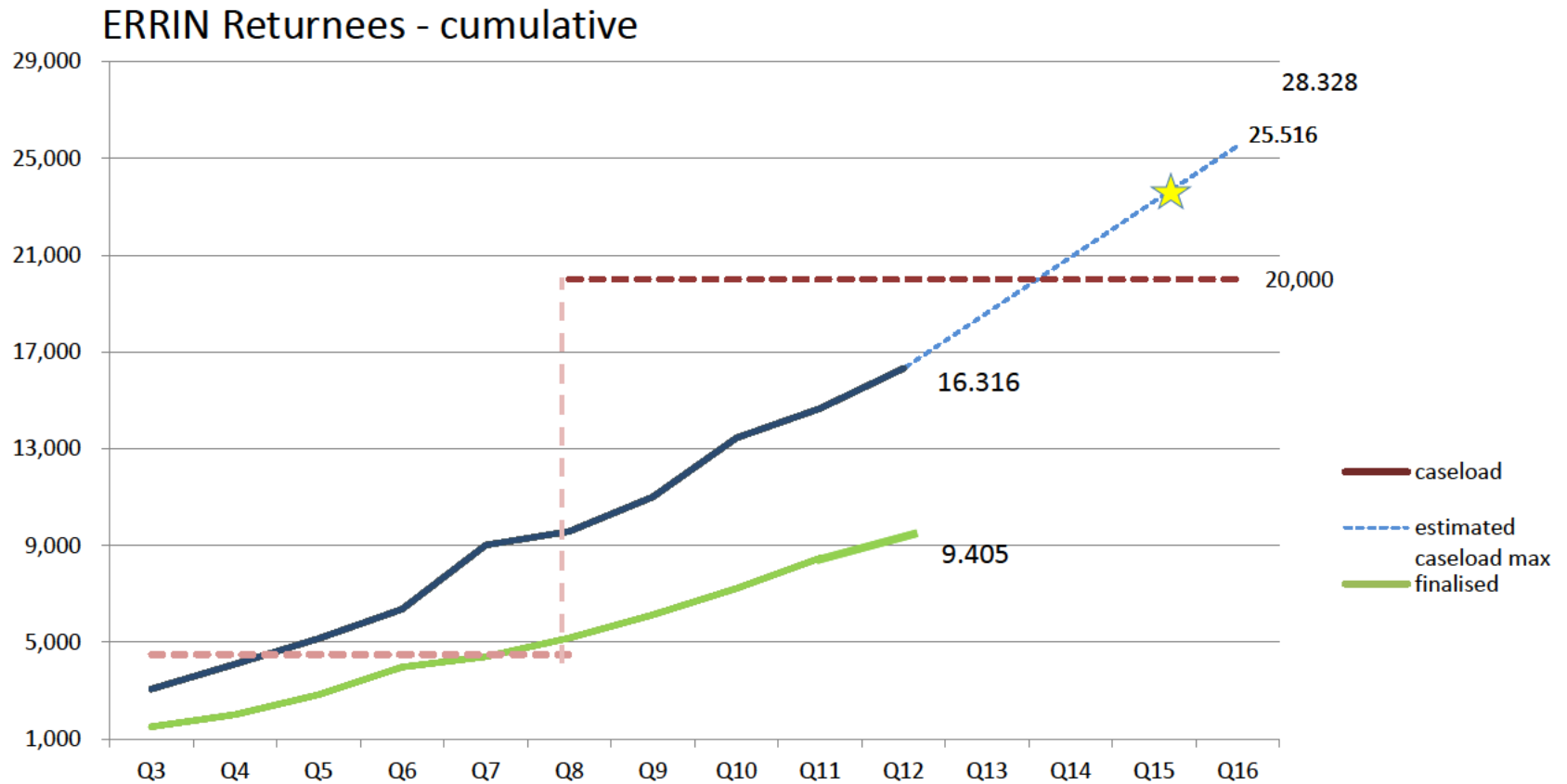
IMEX – 3 July 2019



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- migration in action -

Growing number of returnees supported under ERRIN



Ways of engagement with service providers

Current

- One service provider per third-country
- gov-to-gov
- Public tenders

Future

- Multiple & competing service providers in regional clusters
- Framework agreements
- Cash cards
- Support to return of vulnerable groups
- gov-to-gov
- Public tenders, direct grants, targeted capacity building
- Certification of service providers



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Migration in Action
Migratie in Beweging

Synergies and cross-referencing

Current

- Each Member State and COM manage their own programmes
- Bilateral Member State framework agreements and arrangements with service providers

Future

- Mapping and cross-referral (*example of Bangladesh or Nigeria*)
- RIAT
- MS opening their arrangements to each other

JAI & CoDev community



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Streamlined procedures and aligned content

Current

- Access to information and referral
- Artisanal national systems
- National eligibility criteria
- Different content of reintegration packages
- Bulk of administrative burden on MS

Future

- RIAT & cross-referral
- National eligibility criteria
- Aligned & hybrid packages
- Standardised administrative checks



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Migration in Action
Migratie in Beweging

Engagement in EU and priority third-countries

Examples

- Local governments
 - Information and outreach
 - Targeted capacity building
 - Operational support
- Non-governmental organisations
- Targeted direct support and capacity building support in Member States
- Direct support to return activities in neighbouring countries and other third-countries to prevent secondary migration



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Thank you



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