



Council of the European Union  
General Secretariat

**Brussels, 05 March 2020**

**WK 2552/2020 INIT**

**LIMITE**

**JAI  
MIGR  
ASILE  
FRONT  
RELEX  
COMIX**

**WORKING PAPER**

*This is a paper intended for a specific community of recipients. Handling and further distribution are under the sole responsibility of community members.*

**WORKING DOCUMENT**

---

|          |  |
|----------|--|
| From:    | General Secretariat of the Council   |
| To:      | Working Party on Integration, Migration and Expulsion (Expulsion)  |
| Subject: | Presentations made during the meeting of Working Party on Integration, Migration and Expulsion (Expulsion) on 4 March 2020 |

---

Delegations will find attached presentations made by FRONTEX, Germany and Norway during the meeting of Working Party on Integration, Migration and Expulsion (Expulsion) held on 4 March 2020.



# Frontex update for Council WG IMEX

Brussels, 4 March 2020

European Centre for Returns

---

# Topics

Update: 2020 activities

---

Transfer of ERRIN activities

---

Return action plan

---

Digitalisation of returns & collection of data

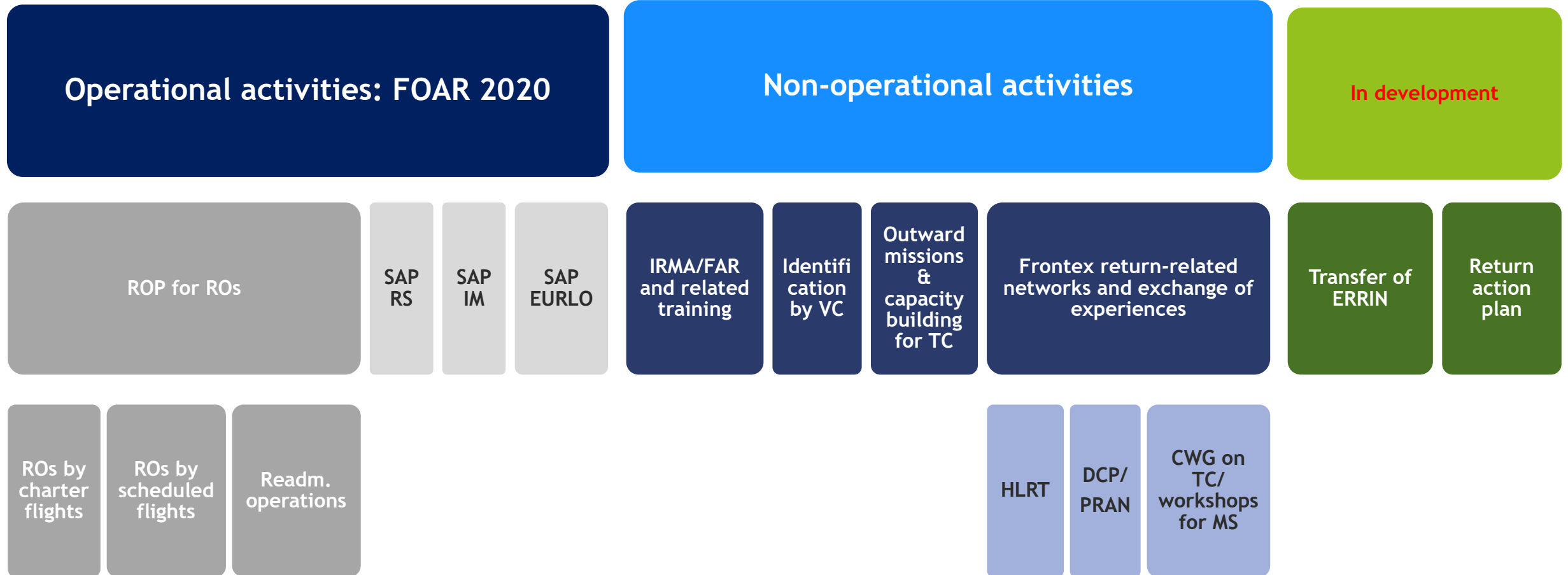
---

*LIMITED - This document is not to be disclosed to any third party without the prior consent of the European Border and Coast Guard Agency (Frontex)*



# Update: 2020 activities

## Pre-return and return-related activities in 2020



## Pre-return and return-related activities in 2020

### Identification and documentation

- 2 LT IM
- 1 STIM (March 2020)
- Identification by VC (in partnership with EURLO Programme): continuation in 2020

### Return specialist

- GRC and BEL

### Cooperation with TC on return

- Capacity building activities to MDA and ARM
- Support in implementation of IPA II

## Pre-return and return-related activities in 2020

### Return related networks

- 16-17 Feb: DCP/PRAN (Zagreb)
- 19 Mar: HLRT (FX HQ)
- 02 Apr: Ah hoc Workshop VNM
- CWG meetings: NGA (28 April), IRQ (14 May), AFG (29 May), SOM, ETH (poss. May), CIV (tentatively July), BGD (29 September)

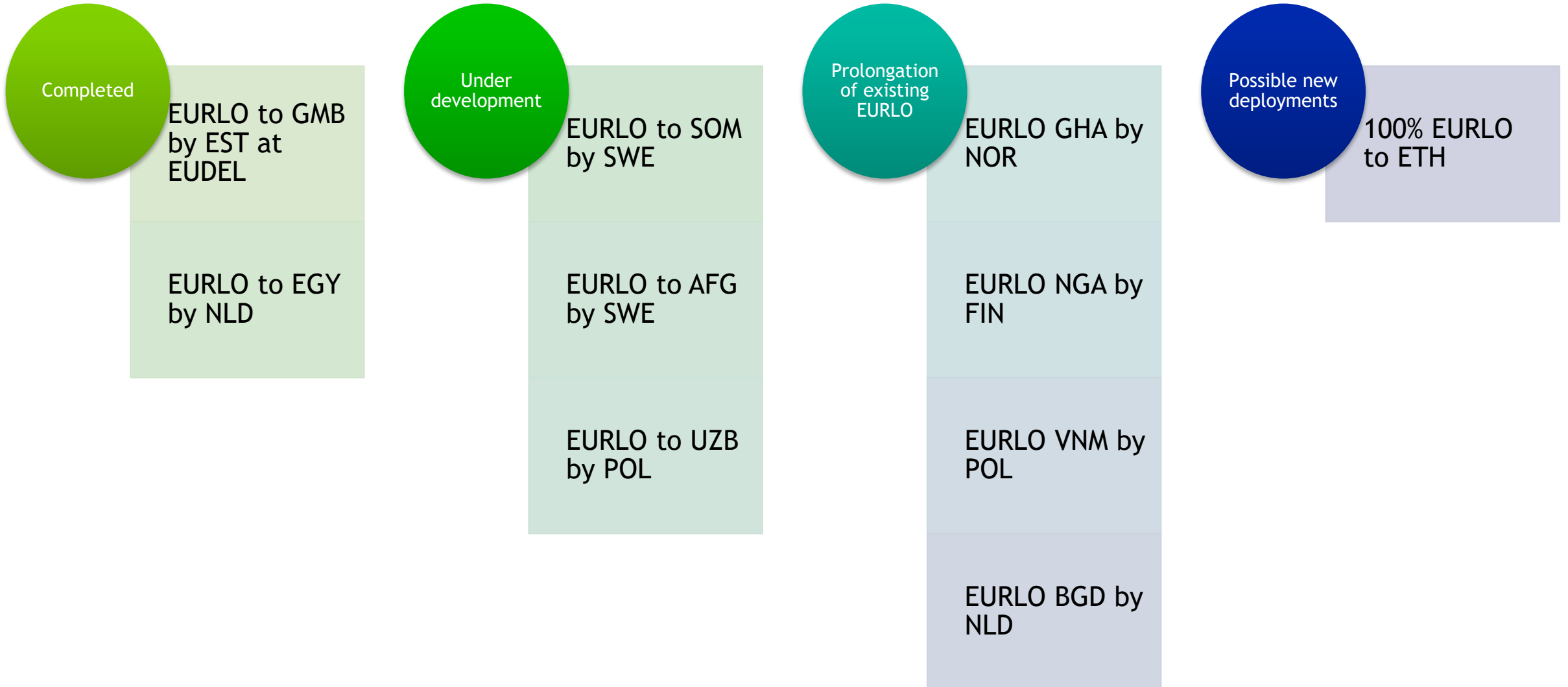
### Cooperation with EU-funded programmes

- Transfer of EURLO ongoing
- Draft transfer plan ERRIN

### Pre-return-related training

- Training of 25 MDA escorts on CRO (Feb 2020)
- GMB Handover Workshop, Banjul, 13-17 January 2020
- **Consular engagement training**
- **Escort leaders training**
- **Training for return specialists**
- **EL Regional training for WB**
- **EL training for ARM**

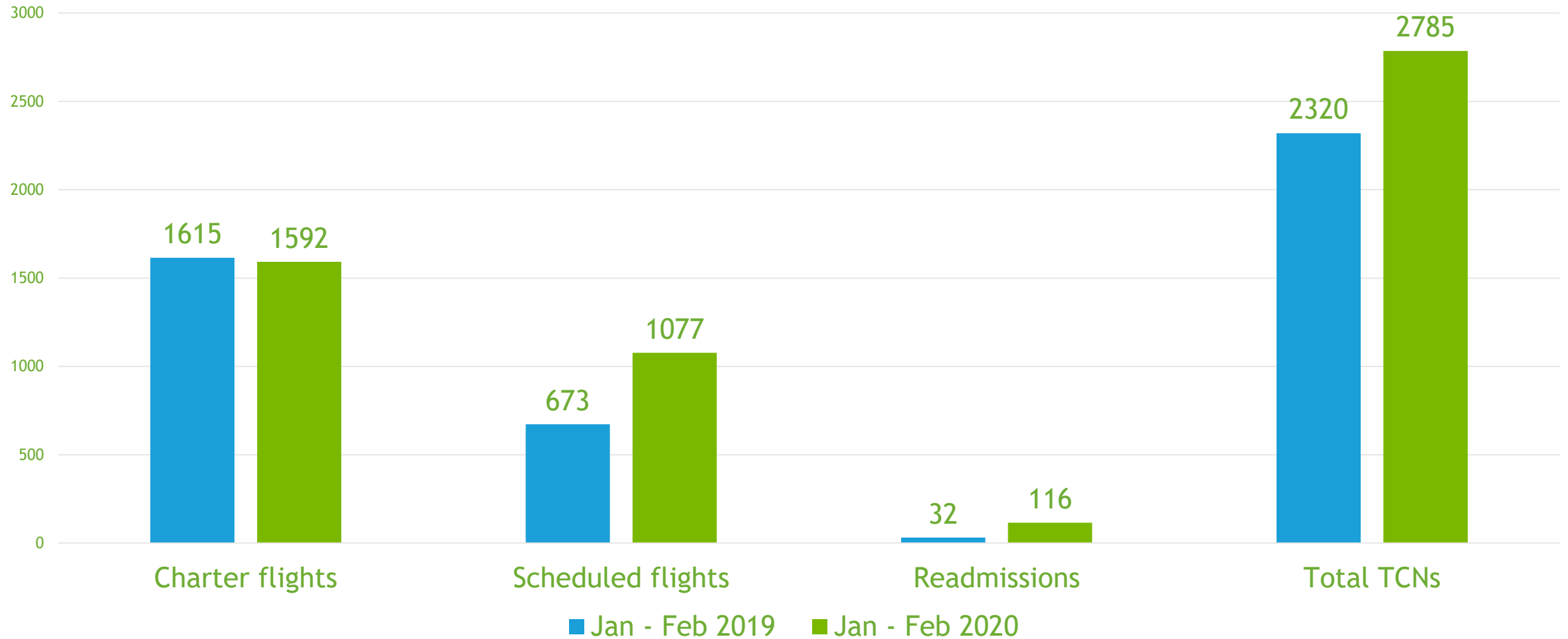
# EURLO: deployment planning 2020





# Return operations 2020

## Third country nationals (TCNs) returned in return and readmission operations





# Transfer of ERRIN activities

# Transfer of ERRIN activities

## Background

- Operational mid-2018
- 15 MS, COM, FX
- Joint contracting of service providers, 'innovation hub', knowledge on return dynamics
- Transition to FX mid-2022

## Transfer Plan

- By end Feb: Consultation MS, COM, NLD, FX
- March: ERRIN SMB and HLRT endorsement
- Living document to be updated end-2020

## New Frontex Network on Post-arrival/Post-return

- Brings together MS practitioners in the field of reintegration
- Practical cooperation while keeping current ERRIN governance structure in place
- Kick-off meeting: Q2 2020

## ERRIN Strategic MB and FX High level Round Table on returns

- Similar structure could work for ERRIN SMB and FX HLRT
- Agenda point ERRIN's next SMB in early March

# Transfer of ERRIN activities - workshop

Participants:  
ERRIN MS

- **BEL** (Federal Agency for the reception of asylum seekers)
- **DNK** (Ministry of Immigration and Integration)
- **DEU** (Federal Office for Migration and Refugees and German Federal Ministry of the Interior)
- **FRA** (French Office for Immigration and Integration)
- **NLD** (Repatriation and Departure Service)
- **SWE** (Swedish Migration Agency)
- **European Centre for Returns** (Frontex)

Main discussion  
points:

- **(Pilot) Joint Reintegration Service**
- **ERRIN Facility**
- **Financing Reintegration packages by Frontex**
- **System of monitoring and evaluation**
- **UAMs**

## Transfer of ERRIN activities - core points

### ERRIN

JRS

Vulnerable groups

Return Counselling

ERRIN facility

Gov2Gov

RIAT

Working Groups

### FRONTEX

JRS

Gov2Gov /TC Capacity Building

Return Counselling

ERRIN facility

UAM

Reintegration & development

## Transfer of ERRIN activities - transfer plan timeline Q1

21/2: Workshop ERRIN MS on Transfer plan (Outcome scoping of activities and timeline)

24/2: First draft Transfer Plan send to COM

25/2: Transfer Plan send to NLD and Frontex internal stakeholders

2/3: Transfer Plan to be shared with ERRIN PMU and MS

6/3: ERRIN Strategic Management Board

12/3: Deadline revised version Transfer Plan to be sent out

19/3: HLRT

End March: Transfer Plan to Frontex Management for endorsement

1/4: Transfer Plan of ERRIN Activities to Frontex (EBCG 2.0 Roadmap)



# Return action plan

# Return Action Plan

Voluntary returns

Exchange programme for return practitioners

GDPR working group

English for border guards - return module

Consular engagement / international negotiation training

Capacity building activities for TC

Strengthening bilateral cooperation with MS

Return project management office

Return counselling

Voluntary returns





# Digitalisation & return data collection

# Digitalization & Return data collection

IRMA

Continuous improvement of the existing platform (*new encryption scheme, content and visual enhancements, Service Desk*)  
Development of IRMA 2.0

Return  
Data

Combination of Qualitative and Quantitative data (based on new Visa code)  
Prioritization of 5 return indicators  
2019 - baseline for assessments.

RECAMAS

First version released & published  
4 gap analysis & 1 RS deployed  
1 workshop on RECAMAS

FAR

New versions of FAR scheduled and charter flights;  
Pilot on interconnection between AUT RECAMAS and FAR

LIMITED - This document is not to be disclosed to any third party without the prior consent of the European Border and Coast Guard Agency (Frontex)

# Update on return data collection scheme



**WHY?**

Dedicated support to MS/SAC and requirement from Visa code

**WHEN?**

Monthly Quantitative Data collection: as of February 2020.  
Qualitative and quantitative data collection for 2019: February - March 2020

**HOW?**

Reporting in IRMA with links to JORA2 and EU Survey

*LIMITED - This document is not to be disclosed to any third party without the prior consent of the European Border and Coast Guard Agency (Frontex)*

# 2019 Qualitative Assessment Status (due 31<sup>st</sup> March 2020)

PRAN/ delegated verifier confirmation pending

CYP, IRL,

Confirmed Delegated verifiers pending Encryption key set up

NLD, SVK, SWE

Password Received

AUT, BEL, BGR, HRV, CZE, DNK, FIN, FRA, GER, GRC, HUN, ISL, ITA, LVA, LIE, LTU, LUX, MLT, NOR, POL, PRT, ROU, SVN, ESP, CHE

Partial input provided

AUT (1), BGR (6), FIN (15), LUX (5), CHE (2)

Completed

HUN (39), LVA (39)

# 2019 Statistical Data Reporting Status (due 31<sup>st</sup> March 2020)

Complete data for 2019 available in IRMA and FRAN (FX will create the report, MS/SAC to validate and submit)

HRV, HUN, LUX, SVK

Partial (3 or more indicators) - reports created by FX, to be updated by MS/SAC

CZE, ESP, EST, FIN, IRL, LVA, MLT, NOR, SVN

No (partial) data in IRMA - Report to be created by MS/SAC

AUT, BEL, BGR, CYP, DNK, FRA, DEU, GRC, ISL, ITA, LIE, LTU, NLD, POL, PRT, ROU, SWE, CHE

Missing nominations

CYP, DNK, ISL, IRL

# 2020 Statistical Data Reporting Status (monthly reporting)

Missing nominations

CYP, DNK, ISL, IRL

Confirmed nomination

AUT, BEL, BGR, HRV, CZE, EST, FIN, FRA, DEU, GRC, HUN, ITA, LVA, LIE, LTU, LUX, MLT, NLD, NOR, POL, PRT, ROU, SVK, SVN, ESP, SWE, CHE

Reports submitted for January 2020

EST(5), FIN(2), HUN(5), LUX(5), LVA(5), NOR(5), SVK(3), SVN(3)

Pending reports/notice of delay for January 2020

BEL, BGR, CYP, DNK, DEU, GRC, IRL, POL, PRT, ESP

Information provided regarding delay of reporting

AUT, HRV, CZE, ITA, FRA, LIE, LTU, MLT, NLD, POL, ROU, SWE, CHE



## Upcoming events

**UPDATED**

## Upcoming meetings and activities on return

- **5<sup>th</sup> HLRT, 19 March 2020**
- **Ad hoc workshop on VNM, 2 April 2020**
- **CWG on TC: NGA, ETH, SOM, AFG, GMB, BGD (tbd)**
- **Next DCP/PRAN (May tbd)**

*LIMITED - This document is not to be disclosed to any third party without the prior consent of the European Border and Coast Guard Agency (Frontex)*





THANK YOU

[www.frontex.europa.eu](http://www.frontex.europa.eu)

We are on:



YouTube

flickr

LinkedIn®

Email ECRet: [HoU.ECRet@frontex.europa.eu](mailto:HoU.ECRet@frontex.europa.eu)



# Effective and sustainable reintegration of returnees

The added value of vocational training and building  
third country ownership

***Presentation by the German delegation***

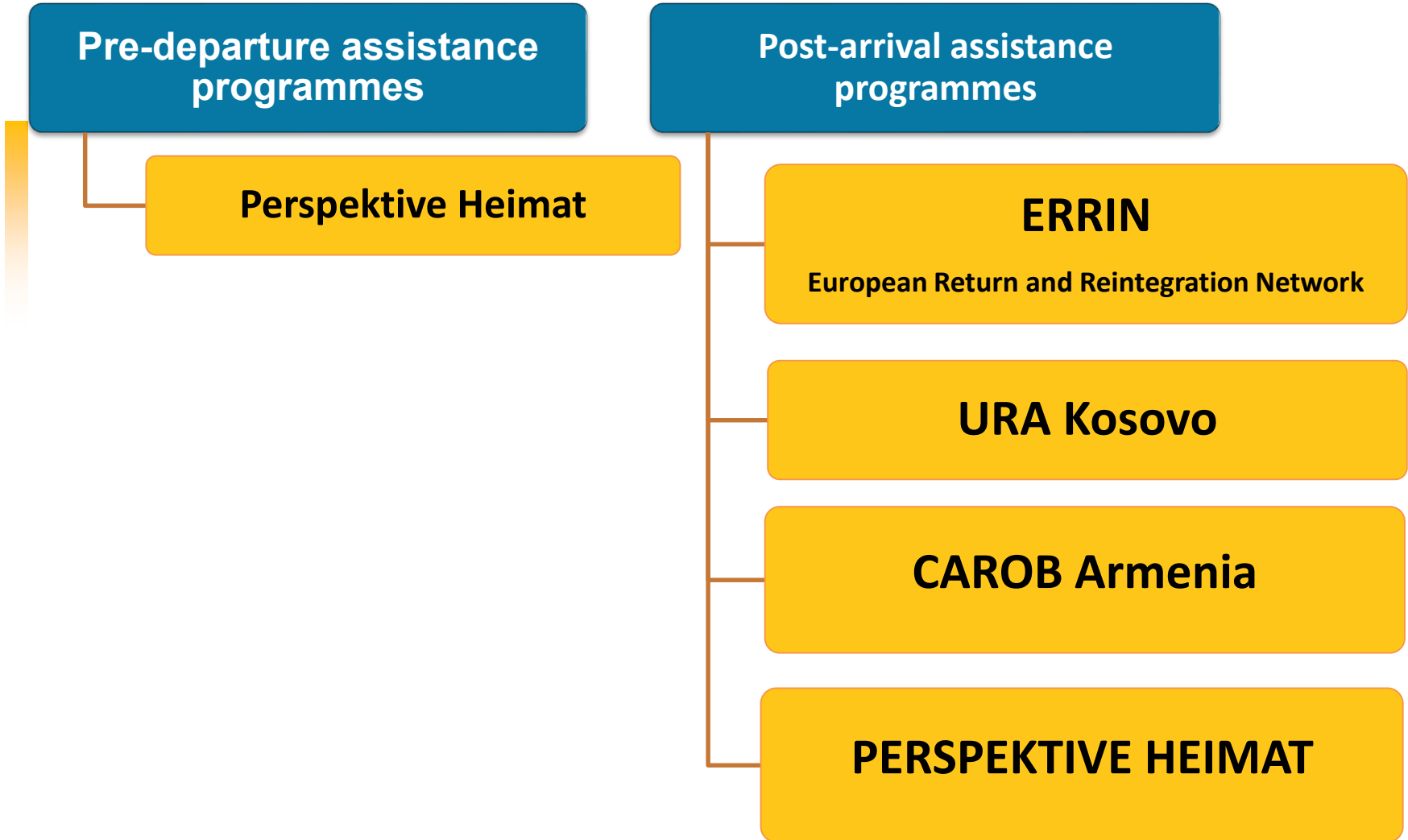
Working Party on Integration, Migration and Expulsion

4 March 2020

# Introduction

- The German Federal Ministries work together in order to form a coherent policy approach and to create an important **connection between voluntary return and sustainable reintegration**.
- This **whole-of-government approach** includes the expansion of reintegration services at home and in the countries of origin.
- Development cooperation projects **open for returnees and those who have not left the country**
  - > Following the **'do no harm – principle'** and to avoid **'pull factors'**

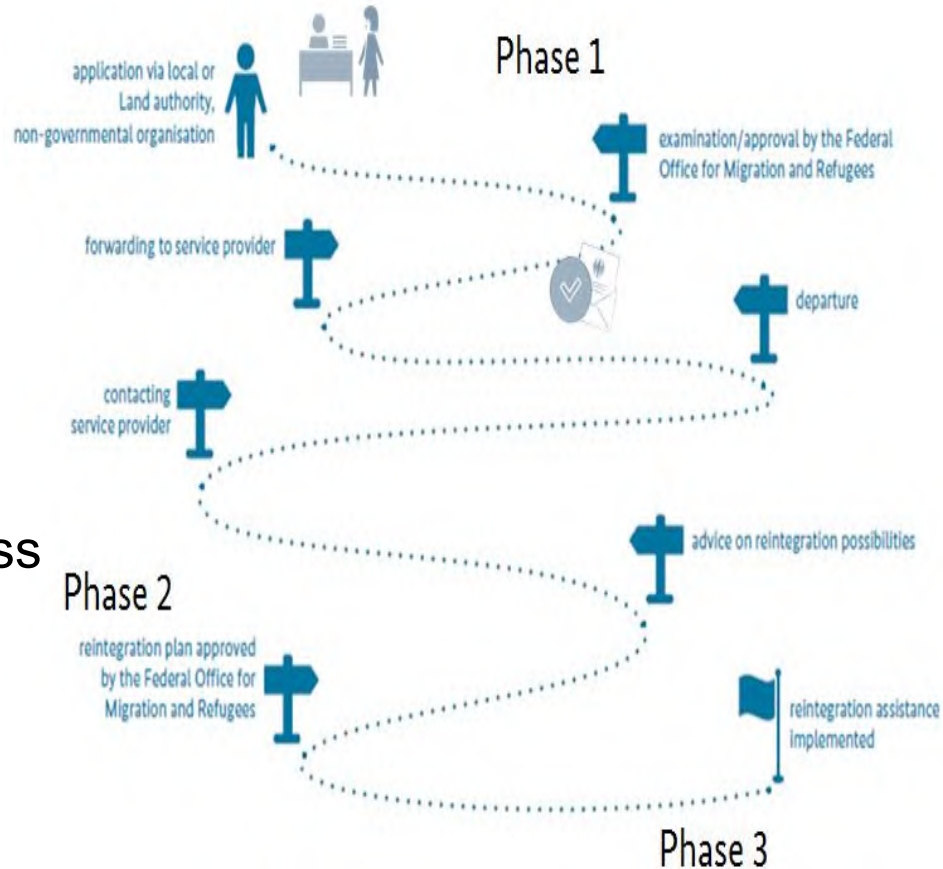
# 1a) Vocational trainings as part of reintegration programmes of returnees



# ERRIN



- 31 destination countries for returnees from Germany
- Implementation of reintegration services by local partners:
- Post-arrival counselling
- Categorization of vocational qualifications
- Help with finding a job
- Support with setting up a business



# URA (Kosovo)



- Bilateral programme, Started in 2008
- In 2019: 855 persons received support
- Individual needs will be assessed during a counselling session in Kosovo and can include the following services:
  - Help with finding a job
  - Support in the application process & personal assistance for interviews
  - Workshops to re-enter the job market + application training
  - Financial assistance for educational trainings
  - Financial assistance for promising business ideas
  - For children: Provision of basic school equipment + extra school counselling, language courses
  - For single working parents: additional support to pay the Kindergarten if it is necessary for the job



# CAROB Armenia



RETOUR  
VOLONTAIRE

- Cooperation between Germany and France
- started in September 2019
- Implemented by the French Office for Immigration and Integration in Armenia
- Individual needs will be assessed during a counselling session in Armenia and can include the following services:
  - Categorization of vocational qualifications and
  - Help with finding a job
  - Support with setting up a business

# Perspektive Heimat

- started in July 2017 (based on bilateral development programmes)
- Reintegration measures for people returning to: Afghanistan, Albania, Egypt, Gambia, Ghana, Iraq, Kosovo, Marocco, Nigeria, Pakistan, Senegal, Serbia or Tunisia
- Individual needs are assessed during a counselling session and can include the following services:
  - Vocational training & Vocational qualifications
  - Internships & Career fairs
  - Support in the application process & help finding a job
  - Support with setting up a business or self-employment
- 221.600 qualifications or trainings (19.400 for returnees)
- 183.500 in jobs or supported in self-employment (11.700 returnees).





## 1b) Positive correlation between reintegration programmes and the increase in voluntary returns

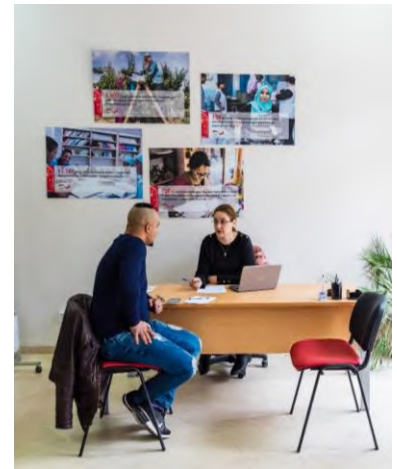
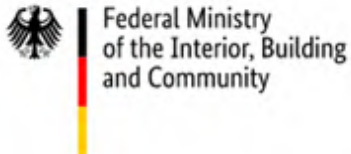
- Return and reintegration programmes are not the only decisive factor for the return decision
- but also very **personal factors** (family ties, residence perspective in Germany, or the political and economic situation in the respective country of origin)
- Every year thousands of people from Germany return to their countries of origin. The job and training opportunities offered help returnees with their **sustainable reintegration** in their country of origin, offer a **new perspective** and possibly **reduce incentives for remigration**.

## 1b) Positive correlation between reintegration programmes and the increase in voluntary returns

- Latest **evaluation** study on the German reintegration funding programme StarthilfePlus: 1,339 voluntary returnees were asked 6-8 months after their return in their country of origin.
- They confirm the **positive effect of support in the area of non-monetary support**, especially for long-term reintegration.
- Even if purely financial support is of great benefit, most of the respondents indicated that they would like further reintegration support, e.g. access to education, looking for work or starting your own business.

## 2. German experiences with supporting vocational training in third countries & ownership

- **URA:** Close cooperation and exchange of experiences with the Kosovar Ministry of the Interior and government agencies. Goal: perspective takeover of all reintegration services by the local authorities, including the work components.
- **Perspektive Heimat:** It is managed together with national authorities in partner countries- mainly labour ministries and employment agencies. It strengthens the reintegration capacities and responsibility of the partner countries, for example by operating "Advice Centres for Jobs, Migration and Reintegration"



3a) Do you agree that **building and strengthening the reintegration capacities** of countries of origin and their **ownership of reintegration schemes through government-led bodies** could **lead to more success in the reintegration process?**

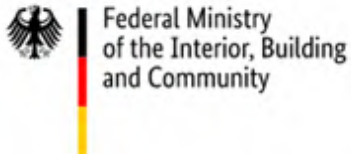
**YES**

- It is a support for the countries of origin in the short and medium term, but at the same time also places them under the obligation to assume personal responsibility.
- In addition, we work in parallel with civil society and private sector organizations from the countries of origin.
- In the long term, reintegration is the responsibility of the authorities in the countries of origin.
- Goal: not to replace government structures in the long term, but only to support them in the short to medium term.
- This gives the capacity building a prominent role and the gradual transfer of the reintegration offers to government agencies.

## 3b) Should vocational training be provided/ arranged by national/ local authorities?

### YES

- They are best acquainted with the labor market policy situation and the needs of the local labor market, especially since they are also originally responsible for making these offers available.



# Thank you very much for your attention!

Please contact us for more information regarding

URA Kosov, CORAB Armenia:

Federal Ministry of the Interior,  
Building and Community

***Division R2 -***

***Voluntary Return, Reintegration  
and Communication***

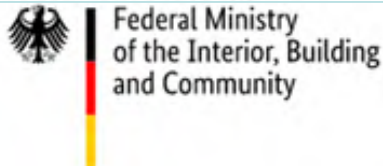
Alt-Moabit 140

10557 Berlin

Contact person:

Mr. Matin Tirmizi

[R2@bmi.bund.de](mailto:R2@bmi.bund.de)



Perspektive Heimat:

Federal Ministry for Economic  
Cooperation and Development

***Division 224 -***

***Return and Reintegration***

Stresemannstr. 96

10963 Berlin

Contact person:

Ms. Moira Feil

[Moira.Feil@bmz.bund.de](mailto:Moira.Feil@bmz.bund.de)





# Assisted Voluntary Return from Norway – Reintegration and vocational training

Knut Holm

International unit

Norwegian Directorate of Immigration (UDI)

IMEX 4 March, Brussel

# Reintegration support

---



## FSR

Before deadline for departure  
(Return decision)

- 20 000 NOK

After deadline for departure

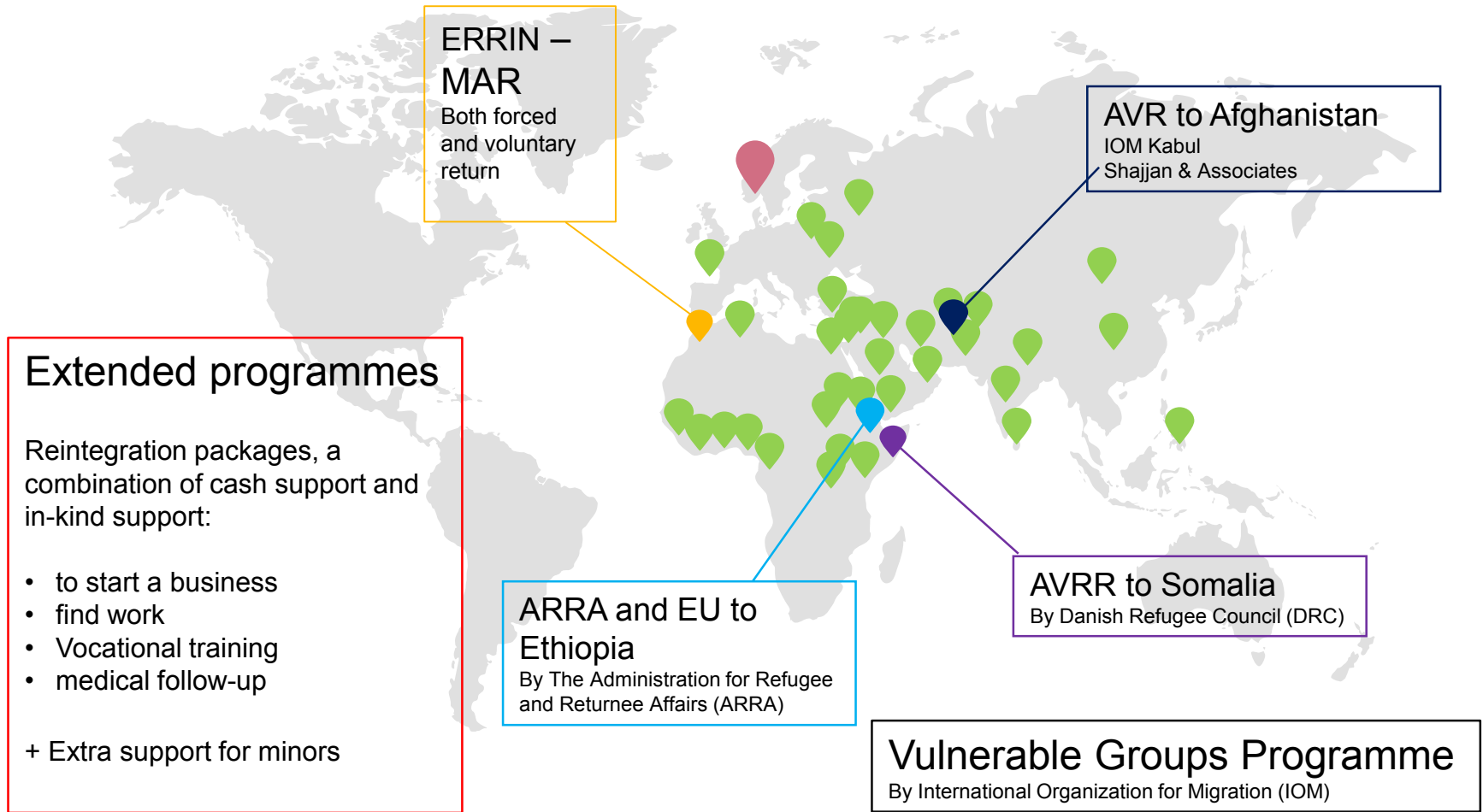
- 7 000 NOK

+ Extra support for minors  
10 000 NOK before deadline for  
departure

Financial support for Reintegration (FSR)  
By International Organization for Migration (IOM)



# Extended programmes



# Vocational training - post arrival

---

- Afghanistan (2006 – 2017)
- Iraq (2008 – 2015)
- Ethiopia (2012 – 2017)
- Somalia (2014 – 2020)
- Key experiences

# Vocational training - pre-departure

---

- Pilot programme 2011 – 2013
- 85 reception centres – 31 different training elements
- 8 different service providers
- Key experiences

# Country of origin capacity on reintegration

---

- Norwegian experiences with capacity building in Ethiopia and Somalia.
- Will ownership of reintegration schemes through government-led bodies could lead to more success in the reintegration process?
- Should vocational training be provided/arranged by national/local authorities?

Questions?

# UDI



Utlendingsdirektoratet  
Norwegian Directorate  
of Immigration

[www.udi.no](http://www.udi.no)